Impact of Alternative Dispute Resolution on Responsibility, Empowerment, Resolution, and Satisfaction with the Judiciary:

Comparison of Short- and Long-Term

Outcomes in District Court Civil Cases





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## Research Design, Implementation and Report Authors

This research was designed and overseen by Lorig Charkoudian, Executive Director of Community Mediation Maryland in collaboration with the Maryland Administrative Office of the Courts (AOC). The implementation of research protocols was supervised by Haleigh LaChance, Research Associate at the Bosserman Center for Dispute Resolution at Salisbury University. Data collection was conducted by professional research assistants: Lindsay Barranco, Michal Bilick, Kate Bogan, Gretchen Kainz, Brittany Kesteven, Sue Rose, and Emmett Ward.

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## **Executive Summary**

#### Overview

This research is part of a larger research effort to measure the impact of Alternative Dispute Resolution (ADR) on the experience of litigants in the District Court of Maryland in the short and long term. The research includes a comparison between individuals who used ADR (the "treatment" cases) and those who went through the standard court process without ADR (the "control" cases). The analysis in this document is focused on comparing the self-reported experience of ADR participants to those who did not use ADR, from surveys before and after the process, as well as 3-6 months later.

The short-term analysis considers:

- 1) attitude toward the other participant,
- 2) a sense of empowerment and having a voice in the process,
- 3) a sense of responsibility for the situation,
- 4) a belief that the conflict has been resolved, and
- 5) satisfaction with the judicial system.

This study also tests whether participants' experiences with ADR are different for different demographic groups.

The long-term analysis considers:

- 1) attitude toward the other participant,
- 2) effectiveness of the outcome, and
- 3) satisfaction with the judiciary.

Finally, this research tests the effect of ADR on the predicted probability of returning to court for enforcement action in the 12 months following the court date.

This research is much more rigorous than previous outcome studies of ADR processes. To our knowledge, this study is the only one in the country that compares the attitudes and changes in attitudes of participants who went through ADR to a comparison group whose members were never offered ADR and proceeded through the standard court process. This study goes further to isolate the impact of ADR by gathering a wide range of demographic, personal, and attitudinal information about the participants so these can be considered in the analysis. Many studies report the results of post-ADR survey forms. This study is radically different in that it includes changes from before and after ADR and 3-6 months later, comparing these results to changes in cases from before and after they went through the standard court process.

To measure the impact of ADR on potential shifts in participants' attitudes and perspectives, this study took into account that there are a range of factors that could affect these shifts and perspectives. Participants' roles in court (plaintiff or defendant), whether they are represented by an attorney, their general outlook before they got to court, the history of the relationship between the litigants, the history of the conflict, and the type of case, can all have an effect on attitudes

and perspectives. The research methodology utilized for this study, called *regression analysis*, allows us to isolate the impact of ADR from other variables that may affect the outcome, such as whether another case is pending, or the extent to which the participant believes they are responsible for the situation. By doing this, we can reach more statistically rigorous conclusions about the impact of ADR itself, while simultaneously accounting for these other factors in our conclusions.

One other unique aspect of this study is that we separate the impact of reaching an agreement from the impact of the ADR process. This is important because it recognizes that the value of ADR¹ goes beyond simply whether an agreement was reached. One criticism of some ADR studies is that participants can reach agreements on their own through direct negotiation, for example when they settle the case "on the courthouse steps." This critique assumes the value added of mediation is only the agreement and that the agreement could potentially be reached without ADR. This study includes people who reached agreement in ADR and those who did not, comparing them to people using the standard court process who reached an agreement in the hallway before they went into court and those who did not. This research created a variable for people who reached an agreement, whether in ADR or on their own, and included this in the regression analysis. By doing this, we are able to isolate the impact of the process of ADR, separate from its effect on reaching an agreement.

#### **Findings**

We only make conclusions about outcomes which are statistically significant at a 95% confidence level. There are several more questions for which the average answers among those who went to ADR and those who went through the standard court process are different, but if the difference was not found to be statistically significant at that benchmark level when we took into account all of the important factors, then it is was not reported as an outcome.

#### Short-Term Impact

The analysis finds the following in terms of impact of ADR on the self-reported outcomes which were measured. Participants who went through ADR are more likely than those who went through the court process to indicate that:

- 1) They could express themselves, their thoughts, and their concerns.
- 2) All of the underlying issues came out.
- 3) The issues are resolved.
- 4) The issues were completely resolved rather than partially resolved.
- 5) They acknowledged responsibility for the situation.

<sup>&</sup>lt;sup>1</sup> ADR services within the District Court program include both mediation and settlement conferences. The vast majority of cases considered here are mediation (80% in Baltimore, 97% in Montgomery County, and 88% overall), however, we consider the two processes together in comparison to the standard court process to which they are an alternative.

In addition, participants who went through ADR are more likely than those who went through the standard court process:

- 1) To have an increase in their rating of their level of responsibility for the situation from before the intervention to after the intervention, where the intervention is either the ADR session or the trial.
- 2) To shift toward disagreement with the statement "the other people need to learn they are wrong" from before the intervention to after the intervention.

Participants who went through ADR are less likely to report that no one took responsibility or apologized than are people who went through the standard court process.

All of the above findings were uniformly applicable to ADR, whether or not an agreement was reached.

Finally, participants who developed a negotiated agreement in ADR were more likely to be satisfied with the judicial system than all other groups, while participants who reached a negotiated agreement on their own (without ADR) were not more likely to be satisfied with the judicial system than those without negotiated agreements. This seems to imply that the process of reaching agreement in ADR is the factor that led to higher satisfaction, rather than just the outcome of reaching a negotiated settlement.

In addition to the outcomes measured above, we also tested the impact of ADR on measures such as whether the participant felt the other participant listened and understood them; whether they became clearer about their goals through the process; their perception of fairness; and the difference in their attitude from before to after the court or ADR process on their sense of hopefulness and possibility for resolution, the value of the relationship, and a sense that the court cares about resolving conflict. ADR was not found to have a significant impact on these outcomes. The fact that ADR was not found to be significant in this study does not mean that one can conclude that ADR does not have an impact on these outcomes. One can only conclude that in this relatively small data set, we are not able to confirm or reject whether there is a statistically significant relationship between ADR and these outcomes.

As noted earlier, this research explored whether ADR has a different impact for different demographic groups, including role as plaintiff or defendant, whether attorney representation was present, gender, economic status, race, nationality, age, and military service. In general we found almost no difference in the experience in ADR for the different demographic groups tested here. The exceptions are the following:

- 1) Plaintiffs are more likely to report expressing themselves in court than non-plaintiffs in court.
- 2) Non-plaintiffs are more likely to report expressing themselves in ADR than plaintiffs in ADR.
- 3) Plaintiffs are somewhat more likely to report expressing themselves in court than in ADR.
- 4) Represented parties are more likely than non-represented parties to indicate they expressed themselves in court.
- 5) Represented parties are less likely than non-represented parties to report that they expressed themselves in mediation.

- 6) Represented parties are more likely to report that they expressed themselves in court than in ADR.
- 7) Age does not affect how participants who go through court report on whether issues are resolved or not; however, data indicate that older individuals are more likely to report that issues are resolved in ADR than are younger individuals.

#### Long-Term Impact

The present analysis finds the following in terms of the long-term impact of ADR on the self-reported outcomes we measure. Participants who went through ADR are more likely than those who went through the court process to report:

- 1) An improved relationship and attitude toward the other participant measured from before the intervention (the ADR session or trial) to 3-6 months later.
- 2) That the outcome was working, satisfaction with the outcome, and satisfaction with the judicial system 3-6 months after the intervention.

The long-term analysis also finds that cases that reached an agreement in ADR are less likely to return to court for an enforcement action in the 12 months following the intervention compared to cases that did not get an agreement in ADR (including those that reached an agreement on their own, ADR cases that did not get an agreement, and cases that got a verdict).

#### **Data Collection**

In the District Court of Maryland, Day of Trial ADR services are offered according to a schedule of volunteer ADR practitioners. In Baltimore City, a practitioner is scheduled to be present for every afternoon civil docket at the Fayette Street Courthouse. In Montgomery County, practitioners are scheduled for small claims dockets on Thursday morning in the Rockville Courthouse and on Friday morning at the courthouse in Silver Spring. ADR cases (the treatment group) for the study were selected from among these cases. Control cases were selected from these same dockets on days when an ADR practitioner was not present to offer ADR services. Careful efforts were made to ensure that control cases were qualitatively similar to the ADR cases in the study and would have been referred to ADR if services had been available.

For both treatment and control cases, surveys were conducted with plaintiffs, defendants, and any support people who attended with them. Surveys were only conducted if both the plaintiff and defendant agreed to participate. Support people were included because often those who were not named in the case but accompanied the plaintiff or defendant were key players in the conflict.

Three months following the ADR, researchers called participants to conduct a follow-up interview. As an incentive for participation, participants who completed the phone interview were sent a check for \$10. Contacting participants presented a significant challenge. It often took many attempted calls before participants could be reached for the interview. After five failed attempts, the participant was determined to be unreachable. While the standard timing of a

completed call was three months after the ADR session or trial, the average length of time between the ADR session or trial and the follow up call was 4.3 months, with a standard deviation of 1.57. The minimum amount of time was 2.1 months and the maximum was 11.4 months.

Twelve months after the court date, researchers reviewed court records and noted any motion or action indicating participants had returned to court for a judgment enforcement or post-judgment appeals/reconsideration. These situations included petitions for warrant of restitution, writ of garnishment of wages, motion to vacate dismissal, motion to vacate judgment, motion for new hearing, circuit court lien recorded, petition for de novo appeal, and motion to re-open case. These actions were noted in the data set and were used to examine the impact of ADR on returning to court for enforcement action.

In any study that seeks to identify the impact of an intervention on a particular outcome, the selection of the two groups should be as similar as possible, making it more likely that they vary only in the application of the intervention itself. At the very least, a researcher needs to design the study so that any significant differences between the groups are included in the analyses to determine their impact on the outcomes being measured.

Selection bias refers to the problem of designing a study where a comparison group is created by using individuals who voluntarily refused the treatment intervention. Many previous studies of ADR outcomes have compared participants who agreed to ADR services to participants who were offered and refused ADR services. In this research, the problem of selection bias was handled in two ways. First, the individuals in the control (non-ADR) group were selected by applying the same criteria for cases that would be offered ADR on days when ADR was not available, thus they were never offered the treatment (ADR). In addition, because ADR is voluntary and some individuals were offered ADR and chose not to participate, we cannot know for sure whether those who ended up in the control group would have chosen to participate in ADR had they been given the choice. Therefore, the researchers reviewed case characteristics, demographics, and pre-test attitudinal variables to identify variables that might be different between the control group and the treatment group. The groups were determined to be generally comparable. Characteristics that were identified to be different between the two groups were included in the regression analysis to account for any possible difference. (For details on this or any aspect of the research methodology, please see the larger research final report.)

#### Limitations

The primary limitation of this study is the relatively small sample size which was 461 cases in the Short-Term analysis and 166 cases in the Long-Term analysis. Because of the small sample size, the separate effects on all of the variables of interest were not able to be tested. In several equations where ADR was not found to be statistically significant using the designated threshold, it appeared to be close to a reportable level of significance. A larger sample size might allow for findings of additional areas where ADR impacts the outcomes of interest. A small sample size also limits the sub-analysis. For example, it might be interesting to divide the data set by county and measure if the impact of ADR is different in each county. We might also be able to do more

with interaction variables with a larger data set in order to better understand how the experience in ADR or the standard court process might be different for people within different sub-groups.

One of the reasons for the small data set is that this particular study was part of a larger study that also involved observation of the ADR session. These observations will allow for an in-depth analysis of how ADR practitioner interventions affect various outcomes (See "What Works in District Court Day of Trial Mediation: Effectiveness of Various Mediation Strategies or Shortand Long-Term Outcomes", Maryland Judiciary Administrative Office of the Courts, January 2016). The dataset for the participant level long-term analysis is even smaller as it was not possible to reach everyone who participated in the study for their follow-up interviews.

A future study looking only at the issues raised in this report could be conducted using similar methods to create a treatment and control group, and this could be done on a larger scale if researchers were only collecting this survey data.

#### Recommendations

ADR is clearly connected to several positive outcomes in the short- and long-term related to resolution of issues, shifts in attitudes toward others in the conflict, taking of personal responsibility, empowerment, effectiveness of the resolution, and satisfaction with the judiciary. ADR is also connected to a decrease in the repeat use of court resources. The District Court of Maryland should continue to invest in the highly successful Day of Trial ADR program and expand this program to jurisdictions where it is not currently operational. Furthermore, the District Court should work to ensure that judges and court personnel understand that these positive impacts are found for ADR, separate from whether an agreement was reached. This approach will help create value and understanding for the process beyond whether or not participants reach an agreement.

### Introduction

This report focuses on one aspect of the larger research effort to measure the impact of alternative dispute resolution (ADR) on the experience of litigants in the District Court of Maryland in the short and long term. The research includes a comparison between individuals who used ADR and those who went through the standard court process without ADR. This report compares the survey results of ADR participants to those who did not use ADR, before and after the court process as well as 3-6 months later. The analysis considers attitude toward the other participant, sense of empowerment, sense of responsibility, belief that the conflict has been resolved, and satisfaction with the judicial system. This study also tests whether participants' experiences with ADR is different for different demographic groups. This research also tests the effect of ADR on the probability of returning to court for an enforcement action in the 12 months after court or the ADR process.

This research is unique and to our knowledge the only one in the country that compares the attitudes and changes in attitudes of participants who went through ADR to an equivalent comparison group who went through the standard court process. This study goes further to isolate the impact of ADR by gathering a wide range of demographic, personal, and attitudinal information about the participants so that these can be considered in the analysis. Many studies report the results of post-ADR evaluation forms. This study is radically different in that it includes changes from before and after ADR, and compares these results to cases that went through the standard court process. Further, it uses regression analysis to isolate the impact of ADR separate from all the other factors that might affect the outcome.

There are a range of factors that could affect the perspectives of interest: participants' roles in court; whether they are represented by an attorney; their general outlook before they got to court; the history of the relationship; the history of the conflict; and the type of case. In order to identify the impact of ADR itself, we need to isolate the effect of ADR while considering all other factors. Regression analysis allows us to do this. Results from regression analysis isolate the impact of a particular variable on the outcome we are measuring. Therefore, we can reach conclusions about the impact of ADR itself, confident that we are not inadvertently measuring one of these other factors.

One other unique aspect of this study is that we separate the impact of reaching an agreement from the impact of the ADR process. One criticism of some ADR studies is that participants can reach agreements on their own through direct negotiation, settling the case "on the courthouse steps". This critique assumes the value of mediation is only in reaching an agreement and that the agreement could potentially be reached without ADR. This study includes people who reached agreement in ADR and those who did not, including those who went through ADR without reaching an agreement. The comparison group of people who went through the standard court process includes people who reached an agreement before they went into court and those who did not. A variable was created for people who reached an agreement, whether in ADR or on their own, and was included in the regression analysis. This variable isolates the impact of the process of ADR, separate from its affect reaching an agreement.

It is important to note that conclusions were made about outcomes which are statistically significant at a 95% confidence level. There are several more questions for which the average answers among those who went to ADR and those who went through the standard court process are different. However, if the difference was not found to be statistically significant when including all of the important factors, then an outcome was not reported.

Logistical regression was used to analyze the impact of ADR on all measures with yes/no answers (e.g. "Did you take responsibility for your role in the situation?"). Logistical regression was ordered to analyze the impact of ADR on all measures with an ordered outcome, such as a five point scale of agreement (e.g. "I was able to express myself, my thoughts, and my concerns"). For all dependent variables with an ordered outcome, an ordinary least squares regression was also used to check for consistent outcomes. Findings indicated consistent outcomes between the two and therefore only report the outcomes for the ordered logistical regressions. The logistical regression isolates the impact of ADR and determines if it is statistically significant and if it is positive or negative. The predicted probability was calculated based on the outcomes of the regression analysis in order to quantify the impact of ADR. The predicted probability indicates the probability of getting a certain answer if someone goes through ADR compared to the standard court process, holding constant for all other factors in the equation.

ADR services within the District Court program include both mediation and settlement conferences. The vast majority of cases considered were mediation (80% in Baltimore, 97% in Montgomery County, and 88% overall), however, the two processes together were considered in comparison to the standard court process to which they are an alternative.

### Overview of Data and Data Collection Process

Data was collected for this study as part of the larger study. Four research assistants were trained to administer the survey instruments (found in Appendix F).

In the District Court of Maryland, Day of Trial ADR services are offered according to a schedule of volunteers. In Baltimore City, a volunteer ADR practitioner is scheduled to be present for every afternoon docket at the Fayette Street Courthouse, where civil cases in Baltimore City are heard. In Montgomery County, practitioners are scheduled to volunteer for small claims dockets on Thursday morning at the Rockville Courthouse, and the Friday morning docket at the courthouse in Silver Spring. Treatment cases were selected from among these ADR cases. Control cases were selected from these same dockets, on days when an ADR practitioner was not present to offer ADR services.

Surveys were conducted with plaintiffs, defendants, and any support people who attended with them. Surveys were only conducted if both the plaintiff and defendant agreed to participate. Support people were included because often those who were not named in the case but accompanied the plaintiff or defendant were key players in the conflict. For example, a person named on a lease might be the party to the case, but his partner, who attends with him, is equally affected by what occurs in their home. In seeking to understand the impact of ADR on a conflict and on relationships, every person who intended was included since they might have been involved in the conflict. Also, in some cases the support person may be influential to the outcome. For example, a younger person may bring a parent or mentor with them for guidance. The way in which this support person is affected by the process in which they participate will affect how they interact with and influence the outcomes of the situation. This data set included surveys from five people who were support people for plaintiffs and 14 people who were support people for defendants. Plaintiffs, defendants, and support people were asked how personally affected the support people were by the situation (0 = not personally affected; 1=less personally affected; 2= equally affected; 3 = more affected) and how influential they were to the decisionmaking (0 = not very influential; 1 = somewhat influential; 2 = very influential). Of the plaintiffs and defendants who had support people present and answered these questions (total of 13), the average answer for how much they were affected was 1.7 and the average answer for how much they were influential was 1.5. In some cases, the support people did not want to participate in the survey. In these cases, the survey was still completed with the plaintiff and defendant.

Attorneys who were present were also interviewed with a survey that was very similar to the plaintiff and defendant. They were not, however, asked about their attitude toward the other participant or demographic information. As a result, they are not included in this analysis, as those variables are central to this component of the research. The results from their surveys will be used in other analyses.

Three months following the ADR, researchers called participants to conduct a follow-up interview. As an incentive for participation, participants who completed the phone interview were sent a check for \$10. Contacting participants presented a significant challenge. It often took

many attempted calls before participants could be reached for the interview. After five failed attempts, the participant was determined to be unreachable. While the standard timing of the completed call was three months after the ADR, the average length of time between the ADR and the follow up call was 4.3 months, with a standard deviation of 1.57. The minimum amount of time was 2.1 months and the maximum was 11.4 months.

Twelve months after the court date, researchers reviewed court records and noted any motion or action indicating participants had returned to court for an enforcement action. These actions included any motion or action indicating participants had returned to court for a judgment enforcement or post-judgment appeals/reconsideration. Therefore, petitions for warrant of restitution, writ of garnishment of wages, motion to vacate dismissal, motion to vacate judgment, motion for new hearing, circuit court lien recorded, petition for de novo appeal, and motion to reopen case were all included. These actions were noted in the data set and used to examine the impact of ADR on returning to court for enforcement action.

### Treatment (ADR) Cases

To select ADR cases to be studied, researchers were present on days when ADR practitioners were scheduled to appear. Once the ADR practitioner had received a case referral and initially solicited the parties' agreement to participate in ADR, researchers then requested the parties' consent to participate in the research study.

In Baltimore City, ADR practitioners largely receive files from the courtroom clerk. On a typical afternoon three to five courtrooms were in session, all conducting small-claims or rent cases. The practitioner checked-in with the clerk in each courtroom. As participants arrived and reported to the courtroom clerk, the clerk set aside case files appropriate for ADR, for which both participants were present. As the ADR practitioner made the rounds through courtrooms, they collected those files and spoke to the participants about ADR. Consenting parties were then offered participation in the research study. ADR took place in a private room in another part of the courthouse.

In Montgomery County, two ADR practitioners were present for the docket, and received referrals directly from the sitting judge. The practitioner escorted participants to the hall to discuss ADR. Participants who agreed to use ADR were then offered participation in the research study and then escorted to the private room where the ADR process took place.

At times, the participants consented to the ADR and research, but the researchers were unable to observe (three cases required an interpreter, and five cases had more parties than could be accommodated). In other cases, the participants consented to ADR, but declined to participate in the research. In total, observation and surveys were conducted in 96 cases in Baltimore City and Montgomery County.

In both counties, pre-intervention questionnaires were given before the ADR process. At the conclusion of the process, participants were escorted back to the courtroom to either record their settlement or receive a verdict in their case. At the conclusion of the court process, post-intervention questionnaires were given.

The average length of the ADR process for the cases in this study was 56 minutes, with five minutes being the minimum and 155 minutes the maximum.

### **Control Cases in Baltimore City**

To select control cases in Baltimore City, ADR services were suspended on Wednesday afternoons. Because there is no special or different docket on Wednesday afternoons, there is no reason to believe that these cases would be qualitatively different than cases on any other day of the week. During each Wednesday afternoon docket and any other day where a practitioner could not be recruited, researchers solicited control cases. As researchers arrived, they checked in with the clerk in each courtroom, and requested files for any case appropriate for ADR, and for which both parties were present. As researchers made the rounds through courtrooms, they collected those files and spoke directly to the parties about participating in the research study.

At the onset of the research, the clerks were given information regarding how 'ADR Days' and 'Research Days' would differ. A handout was prepared and provided by the Regional ADR Programs Director assigned to the courthouse. The handout specified that criteria for ADR cases included: cases where both parties appeared; cases where both parties are self-represented; and case types of small claims, contract, replévin/detinue, and all landlord-tenant matters (tenant holding over, breach of lease, and wrongful detainer). Additionally, the criteria included a reminder to "Please feel free to refer cases that have attorneys on one side or both. Because ADR is a voluntary process, the attorneys or their clients can decline to participate once the case is referred to the practitioner." (The handout is included in Attachment F). This process allowed clerks to review cases in a standard way for referrals to both ADR and to the control group.

Over the course of the project, researchers found that parties recruited for control cases declined to participate more frequently than parties recruited for treatment cases. Generally, the reason given by potential participants in control cases was concern regarding the amount of time it would take and worry that it would slow down their court process overall. Even though they were informed that their case would not be delayed, the concern remained for some. Although all participants were told that they would receive a \$10 check for the follow-up phone survey, participants in control cases were also offered a \$10 gift card to a local retailer of their choice before leaving the courthouse. They were told of this incentive upfront, as part of the request for consent. We consider the possibility that this difference affects the comparison between the two groups through our tests for any possible selection bias below. We test and control for differences, as described later in this section.

Consenting participants and their attorneys were given the pre-intervention questionnaire in the hallway, and then escorted back into the courtroom, and their file returned to the clerk. At the conclusion of their court process, they were given the post-intervention questionnaire and a \$10 gift card.

## **Control Cases in Montgomery County**

To select control cases in Montgomery County, ADR services were suspended on all small-claims dockets during October 2013 and approximately half the small-claims dockets during November and December 2013, in both the Rockville and Silver Spring courthouses.

Because cases in Montgomery County are referred to ADR directly from the judge, additional steps were taken to ensure comparable cases were selected. First, researchers and staff from the District Court ADR Office approached the nine judges who rotate through small-claims courtrooms, asking them, "What is it about a case that helps you decide whether or not to refer it to ADR? In other words, what criteria make you likely to refer and what criteria make you likely not to refer?" Of the nine judges, four provided a written response. (Appendix E) Researchers also examined the case files for all ADR cases that had been observed to that point (39 cases), and tracked the same categories to examine whether the cases that actually received ADR services matched the criteria that the judges indicated that they used to refer cases. These cases matched the criteria provide by the judges, thus confirming that we had identified an accurate set of criteria to use to collect control cases.

Researchers then examined the original filings for cases set for trial dockets on the selected days, to see which cases fit the combined criteria from the judges and the criteria developed from the 39 cases that had been incorporated into the treatment group to that point. To do this, two researchers reviewed all files set for trial on the upcoming small claims docket for which no ADR practitioner would be present. The researchers tracked categories of representation (looking first for self-represented cases, and secondly cases with only one side represented); type of claim (discounting personal injury with liability in dispute, auto negligence, and filings with any reference to weapons crimes, physical violence, or mental illness); type of relationship, if specified (business, co-workers, family, neighbors, etc.); and a brief summary of the claims made.

Those cases deemed appropriate were identified for court staff by placing a purple sheet labeled "ADR Research" inside the case file, and names of parties and attorneys were recorded. On the Day of Trial, researchers approached the parties and attorneys for each selected case prior to court opening, and conducted pre-intervention questionnaires with all consenting parties. Before the court session began, a researcher made an announcement in the courtroom that surveys were being conducted and sent any party who had not yet completed the survey into the hall for completion. As roll call occurred in the courtroom, the clerk and researchers worked together to ensure that all selected parties had been given the opportunity to participate in the study. Parties were told upfront they would receive a \$10 gift card for their participation. Of those cases selected, approximately half would have both sides appear in court on the day of their trial. Only cases where all parties appeared were surveyed. Of the cases where both parties appeared, almost all consented to participate in the research. After the questionnaires were administered, all parties returned to the courtroom. As each case was heard and concluded, researchers were waiting in the hall to give the post-intervention questionnaire and a \$10 gift card to a local retailer to each participant.

## **Overview of Participating Cases**

Table 1 shows a comparison between the ADR and control cases in Baltimore City and Montgomery County, by a number of characteristics:

Table 1: Comparison of Characteristics of ADR and Control Cases

C1	Baltimore City	Baltimore	Montgomery	Montgomery
Characteristic	Mediated	City Control	Mediated	Control
TOTAL # Cases	51	63	45	38
Contract	56.9%	41.3%	88.9%	100%
Breach of Lease	2.0%	12.7%	0.0%	0.0%
Detinue	2.0%	4.8%	0.0%	0.0%
Forcible Detainer	13.7%	7.9%	0.0%	0.0%
Replevin	3.9%	0%	0.0%	0.0%
Tenant Holding Over	11.8%	22.2%	0.0%	0.0%
Tort	2.0%	0%	11.1%	0.0%
Wrongful Detainer	7.9%	11.1%	0.0%	0.0%
Both sides	0.0%	0.0%	2.2%	0.0%
represented	0.070			
One side represented	7.8%	6.4%	35.6%	36.8%
Both sides self-	92.2%	93.7%	62.2%	63.2%
represented	12.270	75.770	02.270	

Table 2 outlines the legal outcomes of the cases that are included in this study. It reports that 53% of ADR cases reached a negotiated agreement through the process, while 16% of control cases reached a negotiated agreement on their own. In the analysis, there is a control for whether an agreement was reached in order to isolate the effect of ADR regardless of whether participants were able to reach an agreement.

Table 2: Legal Outcomes of the ADR and Control Cases

Case Types	Total Number	Negotiated Agreement	- I I mai veroici	
All cases	197	67 (34.0%)	108 (54.8%)	22 (11.2%)
All ADR cases	96	51 (53.1%)	38 (39.6%)	7 (15.8%)
All control cases	101	16 (15.8%)	70 (69.3%)	15 (14.9%)
All Montgomery County cases	83	31 (37.3%)	48 (57.8%)	4 (4.8%)
All Baltimore City cases	114	36 (31.6%)	60 (52.6%)	18 (15.8%)
Montgomery County	45	21 (46.7%)	21 (46.7%)	3 (5.9%)
Treatment	43	21 (+0.770)		
Montgomery County Control	38	10 (26.3%)	27 (71.1%)	1 (2.6%)
Baltimore City Treatment	51	30 (58.8%)	17 (33.3%)	4 (7.8%)
Baltimore City Control	63	6 (9.5%)	43 (68.3%)	14 (22.2%)

<sup>\*</sup>The category of 'other' includes cases that were neither settled through negotiated agreement nor received a trial verdict. These cases were postponed, dismissed for improper filing (e.g., forcible entry cases filed as tenant holding over), or dismissed with stipulations from the judge (e.g., an agreement to a payment plan, to vacate in 15 days).

#### **Consideration of Possible Selection Bias**

In any study that seeks to identify the impact of an intervention on a particular outcome, one needs to be certain that the two groups being compared are equivalent in all ways other than the receipt of the "treatment" (in this case, ADR). At the very least, a researcher needs to be sure that differences between the groups are not causing the changes to the outcomes being measured. This study was able to control for any possible selection bias by using methods which are detailed below.

The detailed and considered process of control group creation prevents the classic selection bias problem where the control group is made up of individuals who chose not to access the treatment. In this case the individuals in the control group were selected in the same way the individuals in the treatment group might have been selected and they were not offered the treatment. Because ADR is voluntary and some individuals were offered ADR and chose not to participate, we cannot know for sure whether those who ended up in the control group would have chosen to participate in ADR had they been given the choice. Therefore, we review case characteristics, demographics, and pre-test attitudinal variables with a difference of means and chi-squared tests to identify variables that might be different between the control group and the treatment group. The table in Appendix B presents the chi-squared and t-test for difference of means for variables with a significant difference of p<.10 using a two tailed test. In this research, the test for significance was p<.05. Because there was an emphasis placed on accounting for possible differences in the two groups, there was a higher level of probability to check for differences.

Below is a discussion on the areas of difference and how they will be addressed.

Jurisdiction: Due to logistical factors and time limitations on the research, there are slightly more treatment cases in Montgomery County and slightly more control cases from Baltimore City. Throughout the following analysis, possible jurisdictional differences are negated by including a dummy variable for the jurisdiction.

Type of Case Filed: Contract cases were more likely to be found in the treatment group. There was also a difference in Breach of Lease, Replevin, and Tort cases. There were few Breach of Lease (9), Replevin (2), and Tort (6) cases relative to the overall case load. Therefore, primarily Contract cases were controlled in the analysis.

Legal Representation: There was no significant difference between the control and treatment group in representation on the day of the trial. Individuals in the control group were more likely to have consulted counsel in advance and were more likely to have a support person other than counsel present. Both of these are considered in the analysis below and controlled for in the various models.

Attitudinal Measures: There were a number of differences between the control and treatment group in the attitudinal measures in the pre-test. While one would imagine that the treatment

group might overall have a "better attitude" because those individuals are more likely to choose to participate in ADR, this outcome is not consistently the case. Individuals in the control group are more likely than individuals in the treatment group to indicate that they have a clear idea about what they want out of the process; more likely to believe there are a number of ways to resolve the situation; more likely to report that it's important for them to get their needs met; more likely to believe the other person needs to learn they are wrong; more likely to report that it is important to have a positive relationships with the other participant; more likely to believe they have no control in the situation; more likely to believe the other person wants the opposite of what they want; less likely to believe they can talk about their concerns with the other person; and more likely to believe it makes no difference what they do in the situation. Although for many measures representing hopelessness about the situation, the control group is more likely to agree with the hopeless statement, at the same time they are also more likely to agree that there are a number of ways to resolve the situation. Similarly, while they are less likely to believe they can talk out their concerns with the other participant, they are more likely to agree that it's important to have a positive relationship with the other participant.

As a result, there was not a clear conclusion about differences in hopefulness or value of the relationship between the two groups. Instead, further analysis is conducted below to explore which of these attitudinal variables predicts ADR in a logistical regression model and also consider which of them affects the outcomes of interest.

Demographic Measures: Older people, white people, and those born in the US are more likely to be in the treatment group than in the control group. Individuals in households below the poverty line and below 125% of the poverty line are more likely to be in the control group than in the treatment group. This proportion may be a result of the different demographics in Baltimore and Montgomery County and the fact that more treatment cases came from Montgomery County. One explanation for the finding that there are more individuals in the treatment group below poverty is the fact that when individuals were invited to participate in the control study, they were offered a \$10 gift card for completing the interview on the Day of Trial, as well as the \$10 check for participating in the follow up phone interview three months later. There is a test for this explanation below and any differences are mitigated by controlling for demographics throughout.

Relationship to the Other Party: In general there were not statistically significant differences in the control and treatment groups in terms of relationship to the other party. The only relationship variable with a difference was roommates, for which there are only five observations total. This is not a large enough sample to test for differences.

# Study #1: Immediate (Short-Term) Impact of ADR

## Data Set

Table 3 lists the variable names used in this analysis and defines each one or provides the question from the survey which was used to create it.

Table 3: Descriptive Definition of Variables

Variable Name	Definition or Question Text					
Pre-Intervention Measures						
ADR	Case attended a settlement conference or mediation session					
Jurisdiction in which	r case was filed					
Baltimore City	Case filed in Baltimore City					
Montgomery	Case filed in Montgomery County					
Type of case filed						
Breach of Lease	Gathered from filing documents					
Contract	Gathered from filing documents					
Dentinue	Gathered from filing documents					
Forcible Entry and	Gathered from filing documents					
Detainer						
Replevin	Gathered from filing documents					
Tenant Holding	Gathered from filing documents					
Over						
Tort .	Gathered from filing documents					
Wrongful Detainer	Gathered from filing documents					
Role in Court Case	1 61 10					
Plaintiff	Are you the plaintiff, the person who filed?					
Defendant	Are you the defendant, the person who responded?					
Plaintiff Support	Are you a support person for the plaintiff?					
Defendant Support	Are you a support person for the defendant?					
Plaintiff Attorney	Are you the attorney for the plaintiff?					
Defendant Attorney	Are you the attorney for the defendant?					
Representation						
Represented	Are you being represented by a lawyer?					
Consult Counsel	If no, did you consult with a lawyer before coming today?					
Support Present	Do you have anyone else with you today, such as a support person or					
	advocate?					
Prior Experience an	d Case History					
Prior Conversation	Prior to today, have you had a conversation with the other					
	person/people involved in this case to try to resolve these issues?					
Pre-Responsibility	Do you think you are not at all responsible, somewhat responsible, or					
Level	fully responsible for what happened?					

Variable Name	Definition or Question Text
Length of Conflict	How long have the issues that brought you to court been going on (in months)?
Police Involvement	Have the police been called?
	Other than today's court case, have other cases been filed related to the
Related Case	issue that brought you to court today?
Level of Agreement	(5) or Disagreement (1) with the following statements:
Feel Prepared	I feel prepared to go to trial.
Clear Idea	I have a clear idea of what I want to get from today's mediation or settlement conference <sup>2</sup> (asked of cases in ADR)/I have a clear idea of what I want to get from today's court process (asked of cases in trial)
Pre-Number of	I think there are a number of different ways to resolve the issues that
Ways to Resolve	brought me to court today.
Pre-My Needs	It's important that I get my needs met in the issues that brought me to
Important	court today.
Pre-Important to	It's important that I understand what the other person/people want in
Understand Other	the issues that brought me to court today.
Pre-Learn They Are	The other person/people need to learn that they are wrong in the issues
Wrong	that brought me to court today.
Pre-Their Needs	It's important the other person/people get their needs met in the issues
Important	that brought me to court today.
Pre-Positive	It's important for me to have a positive relationship with the other
Relationship	person/people involved in the issues that brought me to court today.
Pre-No Control	I feel like I have no control over what happens in the issues that brought me to court today.
Pre-Wants Opposite	The other person/people involved in the issues that brought me to court
	today want the exact opposite of what I want.
Pre-Can Talk about	I can talk about my concerns to the other person/people involved in the
Concerns	issues that brought me to court today.
Pre-No Difference	It doesn't seem to make any difference what I do in regard to the issues that brought me to court today; it'll just remain the same.
Pre-Conflict Negative	In general, conflict is a negative thing.
Pre-Court Cares	The court system cares about helping people resolve disputes in a fair manner.
Demographics	
Male	Are you male or female?
Female	Are you male or female?
Age	How old were you on your last birthday?
Below Poverty <sup>3</sup>	Household income below Federal poverty line

<sup>&</sup>lt;sup>2</sup> Researchers used phrase "mediation" or "settlement conference," according to the ADR process offered in all questions marked "asked of cases in ADR".

<sup>&</sup>lt;sup>3</sup> To create the income based variables, participants were asked their household income and their household size. Researchers then used this data to determine which of the classifications above fit for that household.

Variable Name	Definition or Question Text
Below 125%	Household income below 125% of Federal poverty line
Poverty	
Below 50% MD	Household income below 50% of Maryland median income
Below MD Med	Household income below Maryland median income
Below 150% MD	Household income below 150% of Maryland median income
White	What is your race?
Black	What is your race?
Hispanic	What is your race?
Asian	What is your race?
Born in US	Were you born in the United States?
Military	Do you have a military background? Veteran or active duty?
Disability	Do you have any disabilities?
Relationship to Othe	er Party in Case:
Friends	Friend/Acquaintance
Boy/Girl	Boy/Girlfriend
Ex-Boy/Girl	Ex-boy/girlfriend
Spouses	Domestic Partners/Spouses
Divorced	Separated/Divorcing
Other Family	Other Family
Employee	Employer/Employee
Former Employee	Former Emp/Employee
Co-workers	Co-workers
Neighbors	Neighbors
Roommates	Room/Housemates
Strangers	Strangers
LLT	Landlord/Tenant
Business	Customer/Business
	Post-Intervention Measures
Level of Agreement	(5) or Disagreement (1) with the following statements:
	I was able to express myself, my thoughts, and my concerns during the
Post-I Could	mediation or settlement conference (asked of cases in ADR)/ I was able
Express Myself	to express myself, my thoughts, and my concerns during the court
Myself	process (asked of cases in trial)
	Through mediation or settlement conference, I became clearer about
Post-I Became	what I want in this situation (asked of cases in ADR)/Through the court
Clearer	process, I became clearer about what I want in this situation (asked of
	cases in trial)
	Through the mediation or settlement conference, I think the other
Post-Other Better	person/people involved understand me better (asked to cases in
Understands Me	ADR)/Through the court process, I think the other person/people
	involved understand me better (asked of cases in trial)

Variable Name	Definition or Question Text
Post-I Better Understand Other	Through the mediation or settlement conference, I think I understand the other person/people involved in the conflict better (asked of cases in ADR)/Through the court process, I think I understand the other person/people involved in the conflict better (asked of cases in trial)
Post-Underlying Issues	I think all of the underlying issues in this conflict came out in the mediation or settlement conference (asked of cases in ADR)/ I think all of the underlying issues in this conflict came out in the court process (asked of cases in trial)
Post-Other Person Listened	The other person listened to me.
Post-Outcome is Fair	I think the outcome reached today is fair.
Post-Can Implement Outcome	I think I can implement the results of the outcome reached today.
Post-Satisfied with Judiciary	I am satisfied with my interactions with the judicial system during this case (collapsed to 0,1,2 from 5-point scale so 1,2 =0; 3=1; 4,5 =2)
Resolution and Resp	oonsibility:
Post-Issues Resolved	Do you think the issues that brought you to court today are resolved?
Post-Responsibility Level	Do you think you are not at all responsible, somewhat responsible, or fully responsible for what happened?
Post-I Took Responsibility	I acknowledged responsibility
Post-I Apologized	I apologized
Post-Other Took Responsibility	The other people/person acknowledged responsibility
Post-Other Apologized	The other people/person apologized
Post-No Apology or Responsibility	Neither of us acknowledged responsibility or apologized.
Difference in values	from pre-intervention to post-intervention (Created by subtracting
	fore the intervention from the answer given after the intervention)
Difference-Level of	Do you think you are not at all responsible, somewhat responsible, or
Responsibility	fully responsible for what happened?
Difference-Number	I think there are a number of different ways to resolve the issues that
of Ways	brought me to court today.
Difference-My	It's important that I get my needs met in the issues that brought me to
Needs	court today.
Difference-	It's important I understand what the other person/people want in the
Important to	issues that brought me to court today.
Understand Other	The other nerson/needle need to leave that they are surang in the icense
Difference-Learn	The other person/people need to learn that they are wrong in the issues
They Are Wrong	that brought me to court.

Variable Name	Definition or Question Text
Difference-Their	It's important that the other person/people get their needs met in the
Needs	issues that brought me to court.
Difference-Positive	It's important for me to have a positive relationship with the other
Relationship	person/people involved in the issues that brought me to court today.
Difference-No	I feel like I have no control over what happens in the issues that
Control	brought me to court today.
Difference-Wants	The other person/people involved in the issues that brought me to court
Opposite	today want the exact opposite of what I want.
Difference-Can Talk	I can talk about my concerns to the person/people I have conflict with.
Concerns	
Difference-No	It doesn't seem to make any difference what I do in regard to the issues
Difference	that brought me to court today, it'll just remain the same.
Difference-Conflict	In general, conflict is a negative thing.
Negative	in general, continct is a negative times.
Difference-Court	The court system cares about helping people resolve disputes in a fair
Cares	manner.
Cares	inalition.
Agreement Outcome	
ADR – agreement	Case attended an ADR session, and reached an agreement
Control – agreement	Case did not attend ADR and reached a negotiated agreement
Legal Filing:	,
Negotiated	Case dismissed upon stipulated terms (3506-B), through ADR or direct
Agreement	negotiations

Table 4 provides the descriptive and summary statistics for each variable. N is the number of people for whom we have data for that variable. Since some individuals did not answer some of the questions, we have a different N for different variables. For binary variables (i.e. those with the possibilities of yes or no), we provide the percent of observations that fall in the particular category and the raw number that fall into that category in the Frequency (Freq.) column. For continuous or multi-level variables (e.g. scale of 1-5 or age), we provide the range, mean, and standard deviation. The mean is the mathematical average and SD is the standard deviation, which shows the magnitude of range from the average.

Table 4: Descriptive and Summary Statistics for Each Variable

Variable Name	N	Freq.	Percent	Range	Mean (SD)
Pr	e-Interven	tion Meas	ures		
ADR		235	51%		
Jurisdiction Where Case Was Filed	461				
Baltimore City		263	57%		
Montgomery		198	43%		
Type of Case Filed	461				
Breach of Lease		23	05%		

	Freq.		Range	Mean (SD)
	318	69%		
	9	02%		
	23	05%		
	5	01%		
	46	10%		
	14	03%		
	23	05%		
418				
	184	44%		
	184	44%		-
	4	· · · · · · · · · · · · · · · · · · ·		
	13	3%		
	0	0%		
	23	5%		
	14	3%		
	52	14%		
	57	18%		
	92	27%		
	205	55%		
378			0 to 2	.37 (.61)
368			1 to 240	13.68 (22.68)
	64	17%		
	53	14%		
nent (1) v	vith the fo	llowing stat	tements:	
398			1 to 5	4.05 (.87)
412			1 to 5	4.30 (.80)
384			1 to 5	3.88 (.99)
			1 to 5	4.37 (.61)
			1 to 5	3.72 (1.08)
<b></b>			1 to 5	4.06 (1.02)
			1 to 5	3.20 (1.17)
			1 to 5	3.14 (1.16)
			1 to 5	3.16 (1.24)
			1 to 5	3.78 (.92)
			1 to 5	3.00 (1.21)
377			1 to 5	3.13 (1.12)
381			1 to 5	3.73 (1.06)
381			1 to 5	3.82 (.87)
	graphics			
387				
	190	49%		
	197	51%		
	378 378 368 384 384 385 384 384 384 384 387 381 381 <b>Demos</b>	23   5   46   14   23   418   184   184   4   13   13   0   23   14   14     52   57   92     205   378   368   64   53   57   92     205   378   368   64   53   384   384   385   385   385   382   384   384   384   387   381   381   Demographics   387   190   1	23   05%   5   01%   46   10%   14   03%   23   05%   418	23

Variable Name	N	Freq.	Percent	Range	Mean (SD)
Age	386			17 to 90	46.63 (14.08)
Below Poverty <sup>4</sup>		76	24%		
Below 125% Poverty		98	31%		
Below 50% MD		168	53%		
Below MD Med		242	76%		
Below 150% MD		286	85%		
Race	384				
White		115	30%		
Black		223	58%		
Hispanic		15	4%		
Asian		15	4%		
Other		15	4%		
Born in US		199	79%		
English Proficiency	384			0 to 3	2.85 (.39)
Military		36	9%		
Disability		61	16%		
Relationship to Other Party:	379				
Friends		23	6%		
Boy/Girl		4	1%		
Ex-Boy/Girl		8	2%		
Spouses		4	1%		
Divorced		4	1%		
Other Family		30	8%		
Employee		4	1%		
Former Employee		4	1%		
Co-workers		8	2%		
Neighbors		8	2%		
Roommates		4	1%		
Strangers		11	3%		
LLT		133	35%		
Business		106	28%		
	t-Interve	ition Mea	sures		
Level of Agreement (5) or Disagree				tements:	
Post-I Could Express Myself	345			1 to 5	4.13 (0.88)
Post-I Became Clearer	360			1 to 5	3.82 (0.92)
Post-Other Better Understands Me	343			1 to 5	3.1 (1.12)
Post-I Better Understand Other	344			1 to 5	3.19 (1.16)
Post-Underlying Issues	373	-		1 to 5	3.58 (1.11)
Post-Other Person Listened	342			1 to 5	3.21 (1.11)
Post-Outcome is Fair	362			1 to 5	3.67 (1.21)
Post-Can Implement Outcome	328			1 to 5	3.86 (0.89)

<sup>&</sup>lt;sup>4</sup> To create the income based variables, participants were asked their household income and their household size. Researchers then used this data to determine which of the classifications above fit for that household.

Variable Name	N	Freq.	Percent	Range	Mean (SD)
Post-Satisfied with Judiciary	361			1 to 5	1.7 (0.66)
Negotiated Agreement	461			1 to 5	0.347 (0.477)
Resolution and Responsibility:					
Post-Issues Resolved	363			0 to 2	1.32 (0.86)
Post-Responsibility Level	336			0 to 2	0.46 (0.64)
Post-I Took Responsibility		101	36%		
Post-I Apologized		71	21%		
Post-Other Took Responsibility		122	36%		
Post-Other Apologized		8.0	24%		
Post-No Apology or Responsibility		167	46%		
Difference in values from pre-interv	ention to	post-inter	vention (C	reated by	subtracting
the answer given before the interver	ition froi	n the answ	ver given af	ter the int	ervention)
Difference-Level of Responsibility	319			-2 to 2	0.09 (0.51)
Difference-Number of Ways	329			-4 to 3	-0.1 (1.11)
Difference-My Needs	333			-4 to 3	-0.19 (0.71)
Difference-Important to Understand	329			-4 to 3	-0.04 (1.05)
Other					
Difference-Learn They Are Wrong	327			-4 to 3	-0.21 (0.96)
Difference-Their Needs	328			-4 to 3	-0.17 (1.04)
Difference-Positive Relationship	327			-4 to 4	-0.15 (1.34)
Difference-No Control	325			-4 to 4	-0.17 (1.39)
Difference-Wants Opposite	325			-4 to 4	-0.14 (1.38)
Difference-Can Talk Concerns	329			-4 to 4	-0.14 (1.27)
Difference-No Difference	322			-4 to 3	-0.05 (1.24)
Difference-Conflict Negative	322			-4 to 4	-0.14 (0.85)
Difference-Court Cares	321			-4 to 3	-0.01 (0.89)
Agreement Outcome:				· ·	1
ADR – agreement		123	27%		
Control – agreement		37	8%		
Legal Filing:				1	1
Negotiated Agreement		160	35%		

## **Summary Attitudinal Variables**

In order to consider the attitudinal variables in the analysis, we chose to combine the variables to measure broader concepts. This allows for a more streamlined analysis and creates continuous rather than step variables. Based on theory, *Pre-My Need Important* with *Pre-Learn They Are Wrong* were combined as this combined variable would measure a combination of focusing on ones' own needs and believing that the other does not have a legitimate claim to their perspective. Although these variables measure different ideas, the combination allows for the exploration of the cross section of the two. The new variable is called *See it My Way. Pre-No Control, Pre-No Difference*, and *Pre-Wants Opposite* were also combined to create a measure of a sense of hopelessness and powerlessness about the situation. The new variable is called

Hopeless. The combination of Pre-Number of Ways and Pre-Positive Relationship creates a variable that measures a sense of possibility and commitment to engaging with the other person in the conflict. The variable is called Positive Possibilities. Finally, the combination of the variable Pre-No Difference and a flip of the values of Pre-Can Talk so that it measures Can't Talk provides a measure of the sense that conversations with the other person will not help fix the problem. This new variable is called Nothing Helps.

The combination of these variables is theoretically based; however, there are two statistical methods that can be used to check to see if important information will be lost in the combination. First, it is significant to note each set of combined variables have a statistically significant difference of means between the control and treatment group in the same direction. Second, in a check for correlation it was found that all correlations (while relatively low) were statistically significant and positive.

Correlation Coefficient for *Pre-My Need Important* with *Pre-Learn They Are Wrong*: 0.27\*\* Correlation Coefficient for *Pre-Number of Ways* and *Pre-Positive Relationship*: 0.17\*\* Correlation Coefficient for *Pre-No Difference* and *Can't Talk*: .18\*\* Correlation Coefficient for *Pre-Wants Opposite* and *Pre-No Control*: 0.17\*\* Correlation Coefficient for *Pre-Wants Opposite* and Pre-No Difference: 0.16\*\* Correlation Coefficient for *Pre-No Difference* and *Pre-No Control*: 0.19\*\* \* Significant at p<.05 \*\* Significant at p<.01

Therefore, it is acceptable to go forward with the combined variables in further analyses. Below are the definitions for the newly created variables.

Table 5: Definitions for New Variables

New Variable	Definition				
Pre-Intervention Measures					
Average of Level of Agreement (5) or Disagreement (1) with the following statements:					
See it My Way	AVERAGE of "It's important that I get my needs met" and "The other person needs to learn that they are wrong"				
Hopeless	AVERAGE of "I feel like I have no control over what happens", "The other person wants the exact opposite of what I want," and "It doesn't seem to make any difference what I do it will just remain the same."				
Positive Possibilities	AVERAGE of "I think there are a number of different ways to resolve the issues" and "It's important to me to have a positive relationship with the other person involved."				
Nothing Helps	AVERAGE of "It doesn't make any difference what I do in regard to this situation, it will just remain the same," and "I cannot talk about my concerns to the person involved." (Created by switching the order of the answers to "I can talk about my concerns to the other person involved")				

Table 6 provides the descriptive and summary statistics for the new variables.

Table 6: Descriptive and Summary Statistics for New Variables

New Variable	·   J	I Fre	q. Percent	Range	Mean (SD)	
Pre-Intervention Measures						
Average of Level of Agreem	ent (5) or Dis	sagreemen	it (1) with the fo	ollowing state	ments:	
See it My Way	38			2 to 5	4.21 (.66)	
Hopeless	. 38	37		1.33 to 5	3.36 (.74)	
Positive Possibilities	38	37		1 to 5	3.52 (.83)	
Nothing Helps	38	37		1 to 5	3.07 (.91)	

# Difference between Treatment and Control Groups Post-Intervention

Next, post-intervention outcomes were examined. The first step was to examine differences between the ADR and control groups in these post-intervention variables. The tables in Appendix B show the difference of means and chi-squared tests for the post-intervention outcome measures.

Post-Test Experience: Those who participated in ADR were more likely to report that the other person listened, the underlying issues came out, the other person better understands me, I better understand the other person, I could express myself, I can implement the outcome, and satisfaction with the judicial system.

In measures of resolution and responsibility, individuals in the treatment group are more likely than those in the control group to report that the issues were resolved, that they took responsibility, that the other person took responsibility, that the other person apologized, and less likely to report that no one apologized.

When calculating the difference in the attitudinal measures from before to after the mediation, individuals in the treatment group had a larger shift towards agreement with the statement "it's important that they get their needs met" and a larger shift toward disagreement with the statements "the other person wants the opposite of what I want" and "I feel like I have no control over the situation." This difference is measured by subtracting the answer to these questions after ADR or court process from the answers to the same question before the process.

The following analysis will further test these differences to determine when ADR predicts these outcomes while holding constant for other possible factors.

## **Building the Model**

As explained above, there is not a clear pattern that would indicate a concern for selection bias. Still, we choose to further examine two equations with ADR as the dependent variable to explore which of the variables with different means might predict ADR participation.

Table 7: Logistical Regression Results: Pre-test Variables with Differences in Means on ADR and Demographic Variables on ADR

	Test Variables on	Test Variables and		
	ADR	Demographics on ADR		
Daltimora City	.00	.08		
Baltimore City	(0.00)	(0.20)		
Contract	.06	19		
Contract	(0.19)	(-0.48)		
Consult Counsel	62	41		
Consult Counsel	(-1.73)	(-1.03)		
Cannout Borgon	15	01		
Support Person	(-0.51)	(-0.29)		
Clear Idea	49	50		
Clear idea	(-2.67**)	(-2.57*)		
Coo it Max Work	64	52		
See it My Way	(-2.86**)	(-2.06*)		
Positive Possibilities	45	39		
Positive Possibilities	(-2.58**)	(-1.93)		
Nothing Halma	19	05		
Nothing Helps	(-1.06)	(-0.22)		
TT1	36	50		
Hopeless	(-1.59)	(-1.84)		
I flf Conflict	01	00		
Length of Conflict	(-0.62)	(-0.49)		
D-line Called	50	37		
Police Called	(-0.41)	(-0.84)		
Dalatad Casa	01	07		
Related Case	(-0.02)	(-0.16)		
A		.023		
Age		(2.08*)		
D-1D		82		
Below Poverty		(-2.20*)		
7771-14-		12		
White		(-0.30)		
Born in the US		.76		
		(1.90)		
<b>a</b>	8.39	6.37		
Constant	(5.57)	(3.44)		
Number of Observations	280	235		
Pseudo R-squared	0.1333	0.1718		

<sup>\*</sup> Significant at p<.05 \*\* Significant at p<.01

In this first column of results, labeled "Test Variables on ADR", there is a strong negative association between ADR and the following variables:

- 1) Clear Idea
- 2) See it My Way
- 3) Positive Possibilities

In the second column, labeled "Test Variables and Demographics on ADR", the same attitudinal variables and added demographic variables are considered.

In addition to the attitudinal variables, the coefficient on the *Age* variable indicates that older people are more likely to be in the treatment group and those below the poverty line are less likely to be in the treatment group. Because there are more missing values for demographic variables (as some individuals chose not to disclose that information), the sample size drops from 280 to 235 when adding the demographic variables.

One explanation for the finding that there are more individuals in the treatment group below poverty is the fact that when individuals were invited to participate in the control study, they were offered a financial incentive, specifically, they could receive a \$10 gift card for completing the interview on the Day of Trial, and a \$10 check for participating in the follow up phone interview three months later. This policy was implemented toward the beginning of the research when research assistants found it hard to get participation in the control study. Those participating in the ADR service were invited to participate in the study but were not offered a \$10 gift card to participate in the study on the day of court. They were offered a \$10 check when they completed their phone interview three months later. This approach was a programmatic decision. The ADR Office in the district court is committed to ensuring that ADR is voluntary. They did not want to create a financial incentive to participate in ADR through a \$10 incentive for the research. In general, we still had a higher rate of agreement to participate in the research among ADR participants. We don't think the \$10 incentive affects the outcomes significantly, although it may be a factor in why there are more individuals in the control group who live in a household with an income below poverty.

There was also a test indicating whether the variables which have a significant difference of means between the two groups have a significant effect on the outcomes of interest without including the ADR variable. Demographic variables were also included. The tables listing the outcome of this analysis can be found in Appendix C. Here is a discussion on the outcome of those tests.

I Expressed Myself: Plaintiff and the pre-intervention level of responsibility have a positive and significant effect on I Expressed Myself.

*Underlying Issues*: Individuals who consulted counsel before coming to court are less likely to indicate that the underlying issues came out in ADR or court. Individuals involved in longer conflicts are more likely to indicate that the underlying issues came out.

Issues Resolved: Below Poverty and See it My Way have negative and significant effects on Issues Resolved.

Difference in Level of Responsibility: Men were more likely to increase the level of responsibility that they reported after compared to before the court or ADR.

Difference – Learned Wrong: Participants who were more likely to report that it's important to get their needs met in the pre-test were more likely to shift toward disagreement with the statement "the other person needs to learn they are wrong" from before to after the court process.

No Responsibility or Apology: Pre-Level of Responsibility has a negative and significant effect on No Responsibility or Apology; and Related Case, Below Poverty and White have a positive and significant effect.

I acknowledged responsibility: Pre-Responsible and Male have a positive and significant effect on I Acknowledged Responsibility; and Related Case and White have a negative effect.

Conclusion: The primary attitudinal measures which seem to be different for the treatment and control group are Clear Idea (-), Positive Possibilities (-), and See it My Way (-). This particular mix does not seem to reflect one type of attitude. For example, one would expect that someone who is hopeful about having different possible solutions and desires a positive relationship with the other participant would not also believe that the other person needs to learn that they are in error. Therefore, it is assumed there is not a particular type of attitude encountered in the treatment group that is different from the control group. When including these variables in the equations to predict the outcomes of interest, they are often not significant. Predicting each of the outcomes without ADR in the equation provides information about what additional variables should be included in the analysis when we test for the impact of ADR. These variables are held constant in order to isolate the effect of ADR.

The primary demographic measures that are significantly different in the ADR and treatment group are Age (with older people more likely in the treatment group) and Below Poverty (with people below poverty more likely in the control group). Gender, age, race, and poverty level have effects on some of the outcomes of interest. These demographic measures will be controlled for in the equations below which measure the impact of ADR.

#### Results

The tables below show the output for the analysis testing the impact of ADR on the various attitudinal outcomes. For dependent variables which are ordinal (e.g. answers are 1, 2, 3, 4, or 5), both ordinary least squares and ordered logistical regression were used. When both demonstrate a statistically significant effect of ADR, it increases the confidence in the conclusions. For all the variables reported, each demonstrated statistically significant results. Only the results for the ordered logistical regressions were included. For binary dependent variables (i.e. 0 or 1), only logistical regression was used. For ordinal dependent variables, the difference between which there cannot be an expectation of equality (e.g. yes, partial, no) ordinary least squares, ordered logistical regression, and multinomial logistical regression were used. The latter compares two of the three outcomes to the third and so can sometimes be difficult to interpret. The goal was to look for consistency in outcome for the three different tests.

In the equations below, some pre-test attitudinal measures were found to be significant in the testing described above. Because there are differences between the control and treatment group for *See it My Way*, *Clear Idea*, and *Positive Possibilities*, they are included in the model.

Police Called was included as a measure of the level of escalation of the conflict. In addition, Length of Conflict was included to consider the ripeness question. There are a range of theories about the appropriate timing of ADR in terms of the ripeness of the conflict. While research differs in its conclusion of the appropriate timing, most conclude that timing matters; therefore, it is considered in the analysis below. Also included was whether the participants were represented by an attorney on the day of court, as this may influence how they perceive their experience in ADR or in trial.

For the questions about individual's taking responsibility or apologizing, a variable measuring whether there was a related case elsewhere in the court system (self-reported by participants) was also included. It is expected that people will be less likely to acknowledge responsibility if they are concerned that this will be used against them in some other case. Also included is the level of responsibility reported before the intervention for two of the responsibility models (I took responsibility, no one took responsibility). It is not included in the model for *Difference in Level of Responsibility* because the variable *Pre-Level Responsibility* was used to create the Difference variable and therefore cannot be used as an independent variable in that model.

Consult Counsel was found to have a negative and significant effect on Underlying Issues in the table which can be found in Appendix C. Therefore, we include Consult Counsel in the model measuring the impact of ADR on Underlying Issues. It is included in the model for Issues Resolved as these two outcomes may be related.

In Table 8, the effect of ADR on Negotiated Agreement is measured. After that, Negotiated Agreement is included in the equations as a control variable. Some participants in the control group resolved the issues before their case was called and registered their resolution in the court records as a negotiated agreement. All agreements reached in mediation were registered in the court records as negotiated agreement. There is some debate in the field about whether ADR itself supports positive outcomes, or if participants would have the same outcomes as long as

they reach an agreement, no matter how that occurs. Controlling for the *Negotiated Agreement* in all of these equations allowed for the isolation of the impact of ADR itself, separate from its value of increasing the likelihood that participants will get an agreement

Table 8: Logistical Regressions Results: ADR on Negotiated Agreement

	Negotiated
	Agreement
A DD	1.85
ADR	(5.05**)
Politimora City	07
Baltimore City	(-0.19)
Plaintiff	09
riamun	(-0.23)
Represented	22
Represented	(-0.23)
Length of Conflict	.10
Lengui of Commet	(1.58)
Police Called	83
1 Once Caned	(-1.66)
Consult Counsel	15
Consuit Counsei	(-0.34)
See It My Way	11
See it iviy way	(-0.43)
Positive Possibilities	25
1 OSITIVE 1 OSSIDIITIES	(-1.13)
Hopeless	46
Tioperess	(-1.66)
Nothing Helps	18
140ming 11cips	(-0.82)
Clear idea	21
Clear idea	(-1.00)
Male	.18
ZVIATO	(0.56)
Below Poverty	.09
Dolo W 1 0 , 02.03	(0.23)
White	49
	(-1.15)
Born in the US	17
	(-0.38)
Military Veteran	73
	(-1,30)
Constant	2.67
	(1.47)
Number of Observations	249
Pseudo R-squared	0.2054

### \* Significant at p<.05 \*\* Significant at p<.01

ADR has a positive and significant effect on the probability of reaching a negotiated agreement. The other demographic variables and attitudinal measures are not significant in this measure. It is important to note that this equation cannot be used to predict the effect of ADR on a negotiated settlement directly, because this is a participant database, not a case database. Therefore, cases with multiple participants would be overrepresented in such an analysis. In essence, this equation indicates that participants who go through ADR are more likely to reach a negotiated settlement, even holding constant for all of the demographic and other factors.

Next, logistical regression was used to examine the impact of ADR on several post-test measures. The results are summarized in Table 9. Each measure is defined below, along with a discussion of the significant findings. Then, the predicted probability based on the outcomes of the regression analysis was measured in order to quantify the impact of ADR. The predicted probability provided the probability of getting a certain answer if someone goes through ADR compared to the standard court process, *holding constant for all other factors* that we have in the equation. Through a series of bar graphs, the predicted probability of ADR compared to the standard court process was reported.

Table 9: Order Logistical Regression Results: ADR on I Could Express Myself, Underlying Issues, Issues Resolved, Difference in Responsibility, and Difference in Learn They Are Wrong

	I Could Express Myself	Underlying Issues	Issues Resolved	Difference – Level Responsibility	Difference  – Learn  They Are  Wrong
ADR	.70 (2.30*)	.63 (1.99*)	.80 (2.39*)	.90 (2.22*)	69 (-2.30*)
Baltimore City	08 (-0.24)	.04 (0.10)	30 (-0.08)	37 (-0.86)	21 (-0.67)
Contract	02 (-0.07)	.76 (2.17)	.33 (0.93)	19 (-0.44)	-,25 (-0.78)
Consult Counsel		79 (-2.29*)	12 (-0.31)	.81 (1.87)	
Plaintiff	.62 (2.01*)	.29 (0.94)	.34 (1.00)	.48 (1.23)	55 (-1.93)
Represented	.46 (0.99)	72 (-0.71)	.17 (0.11)	18 (-0.14)	.20 (0.45)
Pre-Level of Responsibility	.28 (1.20)				
Positive Possibilities	.12 (0.68)	.17 (0.92)	.11 (0.57)	.02 (0.09)	.24 (1.46)
Clear Idea	.02 (0.11)	07 (-0.37)	11 (-0.52)	.11 (0.47)	14 (-0.79)

	I Could Express Myself	Underlying Issues	Issues Resolved	Difference – Level Responsibility	Difference  — Learn They Are Wrong
Length of Conflict	.01	.01	.00	.01	.00
	(1.61)	(2.50*)	(0.88)	(1.27)	(1.06)
Deline Celled	.09	54	20	.46	38
Police Called	(0.25)	(-1.40)	(-0.49)	(1.00)	(-1.10)
See It My Way	.28	.34	37	09	
	(1.21)	(1.50)	(-1.38)	(-0.32)	
Dua May Nacda Important					61
Pre-My Needs Important					(-2.59**)
3.6.1	.17	17	37	.78	48
Male	(0.64)	(-0.62)	(-1.24)	(2.19*)	(-1.84)
D 1 D	11	.15	51	27	25
Below Poverty	(-0.33)	(0.43)	(-1.42)	(-0.64)	(-0.75)
White	09	.44	.66	-0.03	43
	(-0.29)	(1.26)	(1.74)	(-0.07)	(-1.36)
Age	01	006	00	.01	.00
	(-1.39)	(-0.65)	(-0.23)	(0.82)	(0.45)
Negotiated Agreement	.13	.82	1.33	26	53
	(0.44)	(2.49*)	(3.48**)	(-0.65)	(-1.71)
Number of Observations	242	222	216	216	242
Pseudo R-squared	0.0405	0.0817	0.1321	0.0726	0.0560

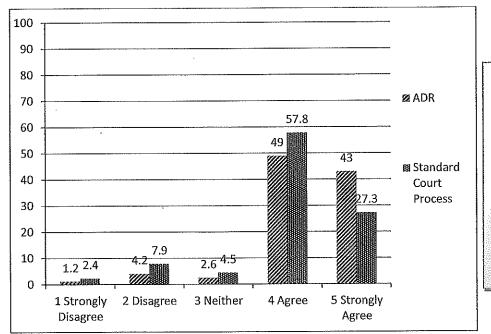
<sup>\*</sup> Significant at p<.05 \*\* Significant at p<.01

Below is a summary of the results for each outcome variable and the predicted probabilities of the results through bar graphs.

**Post-I Could Express Myself:** I was able to express myself, my thoughts, and my concerns during the mediation or settlement conference (asked of cases in ADR)/ I was able to express myself, my thoughts, and my concerns during the court process (asked of cases in trial)

**Results:** ADR has a positive and significant effect on participants reporting that they could express themselves. Plaintiff also has a positive and significant effect on *I Could Express Myself*.

Graph 1: Predicted Probability of agreement or disagreement with "I Could Express Myself," holding constant for all other factors

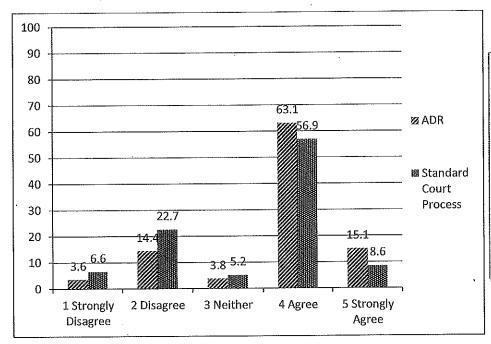


The predicted
probability gives us the
probability of getting a
certain answer if
someone goes through
ADR compared to the
standard court process,
holding constant for all
other factors that we
have in the estimated
equation.

**Post-Underlying Issues**: I think all of the underlying issues in this conflict came out in the mediation or settlement conference (asked of cases in ADR)/ I think all of the underlying issues in this conflict came out in the court process (asked of cases in trial).

Results: ADR has a positive and significant effect on participants reporting that all of the underlying issues came out. Participants who report that they consulted counsel or that police were called were less likely to report that the underlying issues came out. Participants in longer conflicts were more likely to report that the underlying issues came out. Participants who reached a negotiated agreement were more likely to report that all of the underlying issues came out.

Graph 2: Predicted Probability of agreement or disagreement with "Underlying Issues," holding constant for all other factors



The predicted probability gives us the probability of getting a certain answer if someone goes through ADR compared to the standard court process, holding constant for all other factors that we have in the estimated equation.

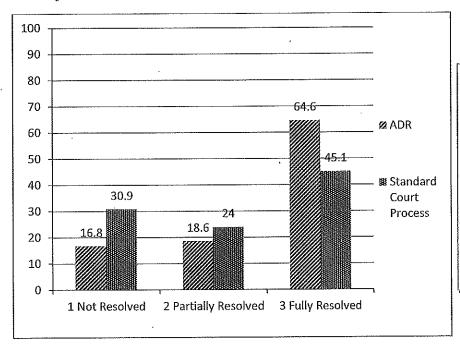
Post-Issues Resolved: Do you think the issues that brought you to court today are resolved? (0= no; 1=partial; 2= yes).

**Results**: ADR has a positive and significant effect on participants reporting the issues were resolved. Participants who reached a negotiated agreement were also more likely to report that the issues were resolved.

Because there cannot be an assumption that the difference between 0 (not resolved) and 1 (partially resolved) is the same as the difference between 1 (partially resolved) and 2 (fully resolved) a check of the ordered least squares and ordered logistical regression results with multinomial logistical regression was conducted. This step allowed the assumptions to be relaxed. Multinomial logistical regression measures the effect of the impact of the variables on each of the outcomes, compared to one fixed outcome. In this case, it measures the effect of ADR on a 0 compared to the result of ADR on 2 and the effect of ADR on 1 compared to the effect of ADR on 2.

These results can be found in Table D-1 in Appendix D. The results of the multinomial logistical regression indicate that the negative and significant coefficient on ADR in (Issues Resolved = 1) means that participants in ADR are less likely to report partial resolution compared to their likelihood of reporting full resolution. The negative and significant coefficient on *Negotiated Agreement* in (Issues Resolved = 0) means that participants who got a negotiated agreement are less likely to report no resolution compared to their likelihood of reporting full resolution.

Graph 3: Predicted Probability of "Issues Resolved," holding constant for all other factors



The predicted probability gives us the probability of getting a certain answer if someone goes through ADR compared to the standard court process, holding constant for all other factors that we have in the estimated equation.

Difference – Level of Responsibility: Do you think you are not at all responsible, somewhat responsible, or fully responsible for what happened? (0 = not at all, 1 = somewhat, 2 = fully) Post intervention answer – pre-intervention answer. A positive number demonstrates an increase in reported responsibility; a negative represents a decrease in reported responsibility.

**Results:** ADR has a positive and significant effect on all participants reporting a higher level of responsibility after the intervention than before. Men are also more likely than women to report a higher level of responsibility after the intervention than before in both court and ADR.

Difference – Learn Wrong: Difference in values from pre-intervention to post-intervention: The other person/people need to learn that they are wrong in the issues that brought me to court.

**Results**: Participants in ADR were more likely to shift toward disagreement with the statement "the other person needs to learn they are wrong" from before to after the process. Participants who were more likely to report that it's important to get their needs met in the pre-test were more likely to shift toward disagreement with the statement "the other person needs to learn they are wrong" from before to after the process.

An examination of the effects of ADR on two additional post-test measures using logistical regression was summarized in Table 10.

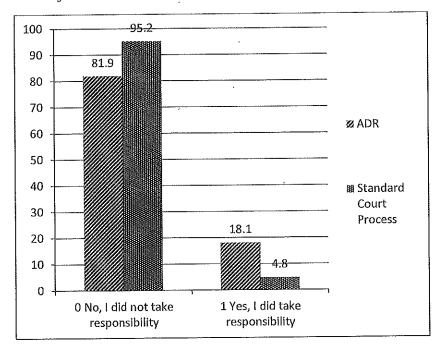
Table 10: Logistical Regression Results: ADR on "I Took Responsibility" and "No One Took Responsibility or Apologized"

	I Took Responsibility	No One Took Responsibility or Apologized
ADR	1.47 (2.90**)	79 (-2.26*)
Baltimore City	22 (-0.44)	26 (-0.73)
Represented	63 (-0.70)	.27 (0.48)
Plaintiff	22 (-0.45)	23 (-0.66)
Length of Conflict ,	.00 (0.05)	01 (-1.04)
Police Called	64 (-0.86)	02 (-0.05)
Pre-Level of Responsibility	1.09 (3.08**)	67 (-2.49*)
Related Case	71 (-0.93)	1.05 (1.83)
See it My Way	56 (-1.62)	.44 (1.72)
Positive Possibilities	.40 (1.25)	01 (-0.04)
Male	1.04 (2.37*)	36 (-1.16)
Below Poverty	.23 (0.44)	.90 (2.21*)
White	-1.08 (-1.73)	.55 (1.38)
Negotiated Agreement	.79 (1.68)	120 (-0.34)
Constant	-2.54 (-1.31)	25 (-0.18)
Number of Observations	240	238
Pseudo R-squared	0.3011	0.1240

<sup>\*</sup> Significant at p<.05 \*\* Significant at p<.01

**Post -I Acknowledged Responsibility Results**: ADR has a positive and significant effect on participants reporting that they took responsibility. Participants who reported higher levels of responsibility in the pre-test were also more likely to report in the post-test that they took responsibility. Men were more likely to report that they took responsibility.

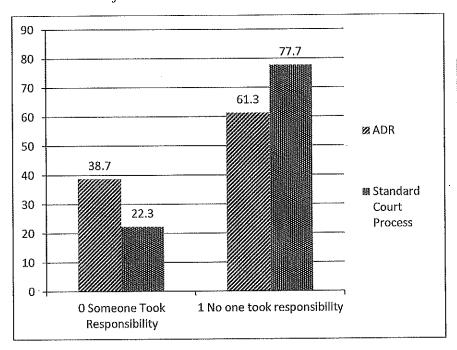
Graph 4: Predicted Probability of "I Took Responsibility," holding constant for all other factors



The predicted probability gives us the probability of getting a certain answer if someone goes through ADR compared to the standard court process, holding constant for all other factors that we have in the estimated equation.

**Post** - Neither of us Acknowledged Responsibility or Apologized Results: In ADR cases, participants were less likely to report that no one took responsibility or apologized. Participants who reported higher levels of responsibility in the pre-test were less likely to report in the post-test that no one took responsibility. Participants in households below poverty were more likely to report that no one took responsibility.

Graph 5: Predicted Probability of "No Responsibility or Apology," holding constant for all other factors



The predicted probability gives us the probability of getting a certain answer if someone goes through ADR compared to the standard court process, holding constant for all other factors that we have in the estimated equation:

The next set of equations test the effect of attending ADR and reaching a negotiated agreement (with or without the aid of ADR) on *Satisfaction with the Judiciary*. The results are summarized in Table 11.

Table 11: Ordered Logistical Regression Results: ADR on "Satisfied with Judiciary" and Agreement in ADR on "Satisfied with Judiciary"

	ADR on Satisfied w/ Judiciary	ADR Agreement and Control Agreement on Satisfied w/ Judiciary
ADR	.43 (0.85)	
Attend ADR –agreement		2.75 (2.61**)
Control –agreement		1.58 (1.41)
Hopeless	25 (-0.79)	28 (-0.90)
Related Case	04 (-0.07)	.07 (0.12)

		ADR Agreement
	ADR on	and Control
	Satisfied w/	Agreement on
·	Judiciary	Satisfied w/
	_	Judiciary
	48	49
Consult Counsel	(-0.99)	(-1.01)
DI CCC	.56	.49
Plaintiff	(1.18)	(1.05)
7	-2.54	-2.37
Represented	(-2.16*)	(-2.08*)
T 4 CC 6'4	.01	.01
Length of Conflict	(0.58)	(0.71)
D 11 G 11 1	42	41
Police Called	(-0.88)	(-0.86)
CT T1	15	20
Clear Idea	(-0,56)	(-0.74)
N. T. 1	15	17
Male	(-0.35)	(-0.40)
	.26	.23
Below Poverty	(0.54)	(0.48)
7771	.06	.11
White	(0.10)	(0.21)
A	.05	.05
Age	(2.95**)	(3.08**)
Negotiated Agreement	2.17	
Reached	(2.75**)	
Number of Observations	216	216
Pseudo R-squared	.01756	0.1749

<sup>\*</sup> Significant at p<.05 \*\* Significant at p<.01

**Results**: The first column indicates that ADR does not have a significant effect on *Satisfied with the Judiciary*, but *Negotiated Agreement* does have a positive and significant effect. To test whether a negotiated agreement in ADR has a different effect from a direct negotiated agreement outside of ADR, the two types of negotiated agreements were separated in an additional analysis indicated in the second column. *Age* also has a positive and significant effect on *Satisfied with* Judiciary and Represented has a negative and significant effect on *Satisfied with Judiciary*.

The second column shows that reaching an agreement in ADR has a positive and significant effect on *Satisfied with Judiciary*, while reaching an agreement on one's own (outside of ADR) does not. Age has a positive and significant effect on *Satisfied with the Judiciary* and *Represented* has a negative and significant effect on *Satisfied with Judiciary*.

In addition to the outcomes measured above, the following were also tested and ADR was not statistically significant: Post-I Apologized; Post-Other Apologize; Post-Other Better Understands Me; Post-I Better Understand Other; Post-Other Person Listened; Post-I Can

Implement; Post-Other Took Responsibility; Post-I Became Clearer; Post-Outcome is Fair; Difference-Their Needs; Difference Wants Opposite; Difference No-Control; Difference-Number of Ways; Difference-My Needs; Difference-Important to Understand Other; Difference-Positive Relationship; Difference-Can Talk Concerns; Difference-No Difference; Difference-Conflict Negative; Difference-Court Cares.

#### **Testing Different Effects of ADR for Different Groups**

This section explores the role demographics, representation, and court role in the experience of mediation. Interaction variables were used to test whether the experience of mediation is different for different groups of people. Due to the small sample size, not all of the underlying relationships may be found.

In each section below, the impact of ADR was explored for the group of interest for each of the dependent variables for which ADR was found to be significant in the earlier section. The first column in each table is the original equation, which is included for comparison purposes. The analysis tested the interaction of ADR and each of the following variables: *Plaintiff*, *Represented, Male, Poverty, White, Born in the US, Military*, and *Age*. For those few with a significant difference, the subsequent columns show the results of the ordered logistical regression. In most cases, the findings indicated no statistically significant difference in the outcome for the particular demographic group and these groups are listed below. There were some tests that remain inconclusive, because the small sample size does allow for analysis of separate effects. Also listed are the demographic groups for which the results are inconclusive in each section.

Post- I Could Express Myself: I was able to express myself, my thoughts, and my concerns during the mediation or settlement conference (asked of cases in ADR)/ I was able to express myself, my thoughts, and my concerns during the court process (asked of cases in trial).

Table 12: Ordered Logistical Regression Results: ADR\*Plaintiff and ADR\*Represented on "I Could Express Myself"

	I Could Express Myself	I Could Express Myself	I Could Express Myself
ADR	.60 (2.12*)	1.46 (3.73**)	.78 (2.63**)
Baltimore City	05 (-0.16)	16 (-0.53)	~.05 (-0.17)
Plaintiff	.49 (1.82)	1.46 (3.62**)	.53 (1.96*)
Represented	.33 (0.74)	.46 (1.03)	1.55 (2.25*)
Length of Conflict	.01 (1.63)	.01 (1.32)	.01 (1.68)
Police Called	.11 (0.32)	.06 (0.18)	.14 (0.40)
Clear Idea	(0.63)	.11 (0.63)	.08 (0.43)
Male	.17 (0.67)	.13 (0.51)	.18 (0.67)

	I Could Express Myself	I Could Express Myself	I Could Express Myself
Below Poverty	09 (-0.29)	10 (-0.29)	10 (-0.31)
White	16 (-0.50)	43 (-1.35)	08 (-0.25)
Military Veteran	64 (-1.53)	59 (-1.38)	61 (-1.44)
Negotiated Agreement	.09 (0.29)	.16 (0.54)	.13 (0.44)
ADR * Plaintiff		-1.76 (-3.28**)	
ADR * Represented			-2.11 (-2.39*)
Number of Observations	246	246	246
Pseudo R-squared	0.0332	0.0536	0.0442

The first column presents the results of the ordered logistical regression with no interactions. The findings in the second column in the table above indicate that plaintiffs are more likely to report expressing themselves in court than non-plaintiffs; non-plaintiffs are more likely to report expressing themselves in ADR than plaintiffs; and plaintiffs are somewhat more likely to report expressing themselves in court than in ADR.

The findings in the third column in the table above indicate that represented parties are more likely than non-represented parties to indicate they expressed themselves in court; represented parties are less likely than non-represented parties to report that they expressed themselves in mediation; and represented parties are more likely to report that they expressed themselves in court than in ADR.

No significant difference was found for the following groups in mediation in terms of their response to the question *I Could Express Myself: Age, Male, Below Poverty, White, Military,* and *Disability.* 

The equation measuring *Born in the US* was dropped because the small sample size does not allow for analysis of separate effects. It remains inconclusive whether there is a different effect of ADR for participants who were born in the US than for those who were not.

#### **Underlying Issues**

Post-Underlying Issues: I think all of the underlying issues in this conflict came out in the mediation or settlement conference (asked of cases in ADR)/ I think all of the underlying issues in this conflict came out in the court process (asked of cases in trial)

No significant difference was found for the following groups in mediation in terms of their response to *Underlying Issues: Plaintiff, Represented*, and *White*.

The equations measuring Male, Born in the US, Below Poverty, Age, Military, and Disability were dropped because the small sample size does not allow for analysis of separate effects. It remains inconclusive whether there is a different effect of ADR for these demographic groups.

#### Issues Resolved

Post-Issues Resolved: Do you think the issues that brought you to court today are resolved? (0= no; 1=partial; 2= yes)

Table 13: Ordered Logistical Regression Results: "ADR on Issues Resolved" and "ADR\*Age on Issues Resolved"

Resolved   Issues Resolved   .80   .2.20   (2.44*)   (-1.99*)   .18   .23   (-0.52)   (-0.62)   (-0.52)   (-0.62)   (-0.38)   (-0.38)   (-0.38)   (-0.38)   (-0.38)   (-0.38)   (-0.38)   (-0.38)   (-0.38)   (-0.38)   (-0.50)   (0.17)   .41   0.20   (0.27)   (0.11)   .41   0.20   (0.27)   (0.11)   .41   0.20   (0.27)   (0.11)   .41   0.20   (0.27)   (0.11)   .41   0.20   (-0.96)   .38   .44   (-1.00)   (-1.14)   .38   .44   (-1.00)   (-1.14)   .19   .17   (-0.94)   (-0.84)   .40   (-0.84)   .40   (-0.84)   .50   (-1.34)   (-1.59)   .56   .52   (1.53)   (1.33)   .56   .52   (1.53)   (1.33)   .56   .52   (1.53)   (1.33)   .56   .52   (1.53)   .56   .52   .55   .5			
ADR (2.44*) (-1.99*)  Baltimore City (-0.52) (-0.62)  Consult Counsel (-0.38) (-0.81)  Plaintiff (0.50) (0.17)  Represented (0.27) (0.11)  Length of Conflict (0.77) (0.96)  Police Called (-1.00) (-1.14)  Clear Idea (-1.00) (-1.14)  Male (-1.34) (-1.59)  Below Poverty (-1.72) (-1.94)  White (1.53) (1.33)  Negotiated Agreement (3.71**) (3.59**)  Military Veteran (0.11)  Baltimore City (-1.99*) 182332323232323232		Issues	Issues Resolved
ADR (2.44*) (-1.99*)1823 (-0.52) (-0.62)  Consult Counsel (-0.38) (-0.38) (-0.81)  Plaintiff (0.50) (0.17)  Represented (0.27) (0.11)  Length of Conflict (0.77) (0.96)  Police Called (-1.00) Clear Idea (-1.00) (-1.14)  Clear Idea (-1.34) Male (-1.59)60 (-1.34)  White (1.53) Negotiated Agreement (3.71**)  Military Veteran (-0.94) (-1.99*) (-0.62) (-0.81) (-0.81) (-0.94) (-0.84) (-1.59)60 (-1.34) (-1.59)60 (-1.72) (-1.94) (-1.94) (-1.94) (-1.72) (-1.94)  Military Veteran (0.11)			
Baltimore City	A DD	.80	1
Baltimore City         (-0.52)         (-0.62)           Consult Counsel        15        32           (-0.38)         (-0.81)           Plaintiff         .16         .06           (0.50)         (0.17)           Represented         .41         0.20           (0.27)         (0.11)           Length of Conflict         .00         .01           Length of Conflict         .00         .01           Clear Idea         (-1.00)         (-1.14)           Clear Idea         (-1.00)         (-1.14)           Clear Idea         (-0.94)         (-0.84)           Male        40        50           (-1.34)         (-1.59)           Below Poverty        60        71           (-1.72)         (-1.94)           White         .56         .52           (1.53)         (1.33)           Negotiated Agreement         (3.59**)           Born in the US         .06           Military Veteran         .06           (0.11)        33	ADR	(2.44*)	(-1.99*)
Consult Counsel 1532 (-0.38) (-0.81)  Plaintiff  (0.50) (0.17)  Represented  (0.27) (0.11)  Length of Conflict  Clear Idea 3844 (-1.00) (-1.14) 1917 (-0.94)  Male 4050 (-1.34) (-1.59)  Below Poverty  (-1.72)  White  (1.53)  Negotiated Agreement  (-0.73)  Military Veteran 1532 (-0.81) 06 (-0.17) (0.11) 09 (0.17) 09 (0.11) 09 (-1.14)1917 (-1.59)6071 (-1.59)60 (-1.34) (-1.59)60 (-1.34)19191910101111121313141515171717181919171719171917191717191717191717191717191719171717191719171719171917191719171917171917191719171917191719171919191919191919	Daltimona City	18	
Consult Counsel  Plaintiff  (-0.38)  (-0.81)  .16  .06  (0.50)  (0.17)  Represented  (0.27)  (0.11)  Length of Conflict  (0.77)  Clear Idea  (-1.00)  Clear Idea  (-1.04)  Male  (-1.04)  Below Poverty  (-1.34)  Clear Idea  (-1.72)  White  (-1.72)  White  (-1.72)  White  (-1.53)  Negotiated Agreement  (0.73)  Military Veteran  (-0.38)  (-0.11)  (-0.94)  (-1.14)  (-1.14)  (-1.14)  (-1.59)  (-1.34)  (-1.59)  (-1.34)  (-1.59)  (-1.34)  (-1.34)  (-1.59)  (-1.34)  (-1.34)  (-1.35)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.34)  (-1.34)  (-1.34)  (-1.34)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.33)  (-1.34)  (-1.34)  (-1.34)  (-1.34)  (-1.34)  (-1.34)  (-1.34)  (-1.34)  (-1.34)  (-1.34)  (-1.34)  (-1.34)  (-1.34)  (-1.35)  (-1.34)  (-1.34)  (-1.34)  (-1.34)  (-1.34)  (-1.35)  (-1.34)	Baitimore City		
Plaintiff    16	Congult Councel	15	1
Plaintiff         (0.50)         (0.17)           Represented         .41         0.20           (0.27)         (0.11)           Length of Conflict         .00         .01           (0.77)         (0.96)           Police Called        38        44           (-1.00)         (-1.14)           Clear Idea        19        17           (-0.94)         (-0.84)           Male        40        50           (-1.34)         (-1.59)           Below Poverty        60        71           (-1.72)         (-1.94)           White         (1.53)         (1.33)           Negotiated Agreement         1.40         1.41           (3.59**)         .29           (0.73)         .06           (0.11)        33	Consuit Counsel	<del>}.</del>	
Represented (0.50) (0.17)  A1 (0.20) (0.11)  Length of Conflict (0.77) (0.96)  Police Called (-1.00) (-1.14)  Clear Idea (-1.00) (-1.14)  Clear Idea (-0.94) (-0.84)  Male (-1.34) (-1.59)  Below Poverty (-1.72) (-1.94)  White (1.53) (1.33)  Negotiated Agreement (3.71**) (3.59**)  Born in the US (0.73)  Military Veteran (0.11)  Military Veteran (0.11)	Dlaintiff	.16	
Represented       (0.27)       (0.11)         Length of Conflict       .00       .01         Police Called      38      44         (-1.00)       (-1.14)         Clear Idea      19      17         (-0.94)       (-0.84)         Male      40      50         (-1.34)       (-1.59)         Below Poverty      60      71         (-1.72)       (-1.94)         White       (1.53)       (1.33)         Negotiated Agreement       (3.71**)       (3.59**)         Born in the US       .06         Military Veteran       .06         (0.11)      33	rianiuii	(0.50)	
Length of Conflict  .00	Depresented		
Length of Conflict       (0.77)       (0.96)         Police Called      38      44         (-1.00)       (-1.14)         Clear Idea      19      17         (-0.94)       (-0.84)         Male      40      50         (-1.34)       (-1.59)         Below Poverty      60      71         (-1.72)       (-1.94)         White       .56       .52         (1.53)       (1.33)         Negotiated Agreement       1.40       1.41         (3.71**)       (3.59**)         Born in the US       .06         Military Veteran       .06         (0.11)      33	Represented	(0.27)	
Police Called 38 (-1.00)1917 (-0.94)19 (-0.84)  Male 4050 (-1.34)6071 (-1.72)71 (-1.72)6071 (-1.72)5652 (1.53)  Negotiated Agreement 40 (-1.72)6071 (-1.72)6071 (-1.72)6071 (-1.72)94)  Solution  1.40 (3.71**)29 (0.73)  Military Veteran  Military Veteran 33	I anoth of Conflict	1	
Police Called  (-1.00) (-1.14)  Clear Idea (-0.94) (-0.84)  Male (-1.34) (-1.59)  Below Poverty (-1.72) (-1.72) (-1.94)  White (1.53) (1.33)  Negotiated Agreement (3.71**)  Born in the US (0.73)  Military Veteran (-1.00) (-1.14) (-1.72) (-1.84) (-1.59) (-1.72) (-1.94) (1.33) (1.33) (1.33) (1.33) (1.37) (3.59**)	Length of Confinct	(0.77)	
Clear Idea	Police Called	38	
Clear Idea       (-0.94)       (-0.84)         Male      40      50         (-1.34)       (-1.59)         Below Poverty      60      71         (-1.72)       (-1.94)         White       .56       .52         (1.53)       (1.33)         Negotiated Agreement       1.40       1.41         (3.71**)       (3.59**)         Born in the US       .06         Military Veteran       .06         (0.11)       -33	Police Carled	(-1.00)	(-1.14)
Color   Colo	Class Idea	19	
Male       (-1.34)       (-1.59)         Below Poverty      60      71         (-1.72)       (-1.94)         White       .56       .52         (1.53)       (1.33)         Negotiated Agreement       1.40       1.41         (3.71**)       (3.59**)         Born in the US       (0.73)         Military Veteran       .06         (0.11)       -33	Clear Idea	(-0.94)	
Below Poverty	Molo	40	
Below Poverty       (-1.72)       (-1.94)         White       .56       .52         (1.53)       (1.33)         Negotiated Agreement       1.40       1.41         (3.71**)       (3.59**)         Born in the US       .29         Military Veteran       .06         (0.11)       -33	Male	(-1.34)	
White	Dolovy Povosty	60	
White         (1.53)         (1.33)           Negotiated Agreement         1.40         1.41           (3.59**)         29           Born in the US         (0.73)           Military Veteran         .06           (0.11)         -33	Below Foverty		
Negotiated Agreement   1.40   1.41   (3.59**)	White	.56	
Negotiated Agreement       (3.71**)       (3.59**)         Born in the US       (0.73)         Military Veteran       (0.11)	willie	(1.53)	
Born in the US (3.71**) (3.39**)  .29 (0.73)  .06 (0.11)  - 33	Nagatistad Agraement	1	
Born in the US	regonated Agreement	(3.71**)	
Military Veteran (0.73) .06 (0.11)	Born in the US	Acceptance	
Military Veteran (0.11)			
- 33	Military Vateran		l.
33	williary veteran		
Dinability	Digobility		· ·
Disability (-0.77)	Disability		(-0.77)

	Issues Resolved	Issues Resolved
Age		23 (-1.64)
ADR * Age		.07 (2.81**)
Number of Observations	216	212
Pseudo R-squared	0.1247	0.1469

The analysis for an interaction variable with Age and ADR is a little different because Age is a continuous rather than a binary variable. This difference is why there is a negative coefficient on ADR because the results need to be calculated with the average age (47). These results indicate that age does not affect how participants who go through court report on whether issues are resolved or not. However, they do imply that older individuals are more likely to report that issues are resolved in ADR than are younger individuals.

No significant difference was found for the following groups in ADR in terms of their response to the question *Issues Resolved: Plaintiff, Represented, Male, Born in US, Below Poverty, Disability,* and *Military* 

The equation measuring *White* was dropped because the small sample size does not allow for analysis of separate effects. It remains inconclusive whether there is a different effect of ADR for participants who were white than for those who were not.

#### I Took Responsibility

No significant difference was found for the following groups in ADR in terms of their response to the question "I took responsibility": *Plaintiff, Below Poverty, Represented, Military, Born in US,* and *Disability*.

The equations measuring Age, Male, and White were dropped because the small sample size does not allow for analysis of separate effects. It remains inconclusive whether there is a different effect of ADR for these demographic groups.

#### No One Took Responsibility or Apologized

No significant difference was found for the following groups in ADR in terms of their response to the question "No one took responsibility or apologized": White, Military, and Disability

The equations measuring *Below Poverty, Age, Born in the US, Plaintiff,* and *Represented* were dropped because the small sample size does not allow for analysis of separate effects. It remains inconclusive whether there is a different effect of ADR for these demographic groups.

#### Difference - Learn Wrong

Difference – Learn Wrong: Difference in values from pre-intervention to post-intervention: The other person/people need to learn that they are wrong in the issues that brought me to court.

No significant difference was found for the following groups in ADR in terms of the shift in their response to *Learn Wrong: Military*.

The equations measuring *Plaintiff, Male, Below Poverty, White, Disability, Represented, Plaintiff, Born in the US,* and *Age* were dropped because the small sample size does not allow for analysis of separate effects. It remains inconclusive whether there is a different effect of ADR for these demographic groups.

#### Difference - Level of Responsibility

Difference – Level of Responsibility: Difference from pre-intervention to post intervention: Do you think you are not at all responsible, somewhat responsible, or fully responsible for what happened?

No significant difference was found for the following groups in ADR in terms of the shift in their level of responsibility: *Military, Male, White,* and *Represented* 

The equations measuring *Plaintiff, Military, Born in US, Disability,* and *Age* were dropped because the small sample size does not allow for analysis of separate effects. It remains inconclusive whether there is a different effect of ADR for these demographic groups.

#### **Summary of Demographic Differences**

In this section, it is explored whether ADR has a different impact on the outcomes of interest for different demographic groups. The following variables were examined: *Plaintiff, Represented, Male, Poverty, White, Born in the US, Military,* and *Age.* In general, almost no difference was found in the experience in ADR for the different demographic groups tested. The exceptions are the following:

- 1) Plaintiffs are more likely to report expressing themselves in court than non-plaintiff; non-plaintiffs more likely to report expressing themselves in ADR than plaintiffs; and plaintiffs somewhat more likely to report expressing themselves in court than in ADR.
- 2) Represented parties are more likely than non-represented parties to indicate they expressed themselves in court; represented parties are less likely than non-represented parties to report that they expressed themselves in mediation; and represented parties are more likely to report that they expressed themselves in court than in ADR.
- 3) Age does not affect how participants who go through court report on whether issues are resolved or not; however, they do imply that older individuals are more likely to report that issues are resolved in ADR than are younger individuals.

As with the rest of the study, the primary limitation is the small sample size. Due to the small sample size, not all of the variables of interest were able to be adequately tested individually. As

such, there is uncertainty whether ADR has a different impact on some of the outcomes of interest for certain demographic groups.

### Study #2: Long-Term Impact of ADR

#### Data Set

Table 14 lists the participant level variables names used in the long-term analysis that have not already been defined earlier in this report. The table includes a definition of the variable or the question from the survey which was used to create it.

Table 14: Participant Level Data Definitions

Variable	Definition	
Participant Level Data		
ADR Case	1 if participants engaged in ADR, 0 if not (control)	
Control, negotiated agreement	1 if participants in control group reached an agreement on their own, 0 if not	
ADR, agreement	1 if participants reached an agreement in ADR, 0 if not	
Contract .	1 if Contract case, 0 if another kind of case	
Plaintiff	1 if Plaintiff, 0 if not Plaintiff (Defendant or Support Person)	
Represented	1 if Represented by an Attorney on the Day of Trial, 0 if not	
Related Case	1 if participant reports that they have a related case in court, 0 if not	
Below 125% Poverty	1 if participants income is below 125% of the poverty line, 0 if not	
Days Between Court and Follow-up	Number of days between court/ADR date and date of the actual follow-up interview	
Police Called	1 if participant reports police were called, 0 if not	
Length of Conflict	Number of days participant reports that the conflict has been going on before court/ADR	
Feel Prepared	Participants report on their level of preparedness for trial (scale of 1 to 5)	
Baltimore City	1 if Baltimore City case, 0 if Montgomery County Case	
Prior Conversation	1 if participant report they previously spoke with each other, 0 if not	
Male	1 if male, 0 if female	
Days Between Court and Follow-up	Number of days between the court/ADR Date and the follow-up interview.	

Variable	Definition
Difference in values from pre-inter	vention to follow-up interview (Created by subtracting
the answer given before the interve	ntion from the answer given in the follow up interview)
Diff- Number of Ways	I think there are a number of different ways to resolve the
Diff- (unlock of ways	issues that brought me to court today.
Diff- My Needs	It's important that I get my needs met in the issues that
	brought me to court today.  It's important I understand what the other person/people
Diff- Imp. to Understand Other	want in the issues that brought me to court today.
_	The other person/people need to learn that they are
Diff- Learn They Are Wrong	wrong in the issues that brought me to court.
	It's important that the other person/people get their needs
Diff- Their Needs	met in the issues that brought me to court.
	It's important for me to have a positive relationship with
Diff- Positive Relationship	the other person/people involved in the issues that
•	brought me to court today.
Diff- No Control	I feel like I have no control over what happens in the
DIII- No Control	issues that brought me to court today.
	The other person/people involved in the issues that
Diff- Wants Opposite	brought me to court today want the exact opposite of
	what I want.
Diff- Can Talk Concerns	I can talk about my concerns to the person/people I have conflict with.
_	It doesn't seem to make any difference what I do in
Diff- No Difference	regard to the issues that brought me to court today, it'll
	just remain the same.
Diff- Conflict Negative	In general, conflict is a negative thing.
Diff- Court Cares	The court system cares about helping people resolve
,	disputes in a fair manner.
Level of Agreement (5) or Disagre	eement (1) with the following statements during follow-
	up interview:
Issues Resolved – L	I feel like the issues that brought us to court three months
	ago are fully resolved.  I am satisfied with my interaction with the judicial
Satisfied Judiciary – L	system in my case.
Satisfied Outcome - L	System II III ower
	How well is the outcome you reached working for you?
Outcome Workable - L	
I Followed Through - L	How well do you think you followed through on the
	judicial decision/ADR outcome?  How well did the others follow through on the judicial
Other Person Followed Through - L	decision/ADR outcome?
	GOODIOH/ADAK OGGODIAO;

Variable	Definition
New Problems Arose - L	Have new problems with the other person in this case (which you did not discuss at trial/ADR) arisen in the last three months?

Table 15 presents the case level variables and definitions for those variables not previously defined.

Table 15: Case Level Data Definitions

Variable	Definition	
Case Level Data		
Return to Court	1 if the case returned to court for any enforcement action within 12 months of the intervention; 0 if not	
These are the answers given level data, the answer	to the questions before the intervention from 1 to 5. For case s from all of the participants in the case are averaged:	
Pre Number of Ways	I think there are a number of different ways to resolve the issues that brought me to court today.	
Pre My Needs	It's important that I get my needs met in the issues that brought me to court today.	
Pre Important I Understand	It's important I understand what the other person/people want in the issues that brought me to court today.	
Pre Clear Idea		
Pre Their Needs	It's important that the other person/people get their needs met in the issues that brought me to court.	
Pre Positive Relationship	It's important for me to have a positive relationship with the other person/people involved in the issues that brought me to court today.	
Pre No Control	I feel like I have no control over what happens in the issues that brought me to court today.	
Pre Wants Opposite	The other person/people involved in the issues that brought me to court today want the exact opposite of what I want.	
Pre Can Talk	I can talk about my concerns to the person/people I have conflict with.	
No Difference	It doesn't seem to make any difference what I do in regard to the issues that brought me to court today, it'll just remain the same.	
Feel Prepared	Participants report on their level of preparedness for trial (scale of 1 to 5) – averaged for all participants in the case.	
ADR, agreement	1 if agreement reached in ADR, 0 if not	

Variable	Definition
Control, negotiated agreement	1 if control case reached agreement on their own, 0 if not
Contract	1 if contract case, 0 if not
Anyone Called Police	1 if any of the participants in the case reported that police had been called, 0 if not
Represented	1 if any participant in the case was represented on the day of the trial, 0 if not
Prior Conversation	Average of participants answer to whether participants had a prior conversation or not
Age	Average age of participants
Below 125% Poverty	Average of the answers to whether each participant was below 125% of poverty level
Related Case	Average of the participants answers as to whether or not there was a related case
Length of Conflict	Average of participants answers regarding the length of the conflict
Personal Relationship	Average of the answers of participants of the type of relationship (personal or not)

Table 16 below presents the Summary Statistics. For case level variables, the most summary statistics in the long-term are the same as in the short-term. For Participant Level variables, they may be different because of the cases which were lost when we were not able to reach participants. The table below shows the summary statistics for participant level data that was used in the short- and long-term analysis. Also below are the summary statistics for variables only used in the long-term analysis.

Table 16: Summary Statistics for Long-Term Analysis

Variable Name	N	Freq.	Percent	Range	Mean (SD)		
Pa	Participant Level Data						
ADR Case	166	102	61.45				
Control, negotiated agreement	166	6	3.61				
ADR, agreement	166	55	33.13				
Contract	166	107	64.46				
Plaintiff	161	83	51.55				
Represented	154	15	9.74	Ì			
Related Case	155	21	13.55				
Below 125% Poverty	136	50	30.88				
Days Between Court and Follow-up	166			65 to 343	133.88 (53.67)		
Police Called	157	29	18.47				

Variable Name	N	Freq.	Percent	Range	Mean (SD)
Length of Conflict	157			1 to 240	13.79 (26.68)
Feel Prepared	187			1 to 5	4.08 (.580)
Baltimore City	166	110	66.27		
Prior Conversation	157	98	62.42		
Male	161	78	48.45		
Diff- Number of Ways	166			-5 to 5	.35 (1.52)
Diff- My Needs	166			-5 to 5	.05 (1.36)
Diff- Imp. to Understand Other	166			-5 to 5	.18 (1.59)
Diff- Learn They Are Wrong	166			-5 to 5	07 (1.48)
Diff- Their Needs	166			-5 to 4	.24 (1.47)
Diff- Positive Relationship	166			-5 to 4	13 (1.43)
Diff- No Control	166			-5 to 4	.10 (1.55)
Diff- Wants Opposite	166			-4 to 4	.02 (1.35)
Diff- Can Talk Concerns	166			-5 to 4	13 (1.62)
Diff- No Difference	166			-5 to 4	.11 (1.50)
Diff- Conflict Negative	166			-5 to 5	.03 (1.55)
Diff- Court Cares	166			-5 to 5	10 (1.50)
Issues Resolved – L- to after diff	163			1 to 5	3.23 (1.30)
Satisfied Judiciary – L	163			1 to 5	3.63 (1.13)
Satisfied Outcome - L	164			1 to 5	3.43 (1.45)
Outcome Workable - L	161			1 to 5	3.30 (1.49)
I Followed Through - L	160			1 to 5	4.66 (.93)
Other Person Followed Through - L	154			1 to 5	3.66 (1.71)
New Problems Arose - L	162	20	12.35		
	Case I	evel Dat	a		
Return to Court	183	69	37.7		
Pre Number of Ways	166			-5 to 5	.35 (1.53)
Pre My Needs	166			-5 to 5	.05 (1.36)
Pre Important I Understand	166			-5 to 5	.18 (1.59)
Pre Clear Idea	166			-5 to 5	06 (1.48)
Pre Their Needs	166			-5 to 4	.24 (1.47)
Pre Positive Relationship	166			-5 to 4	13 (1.43)
Pre No Control	166			-5 to 4	.10 (1.55)
Pre Wants Opposite	166			-4 to 4	.02 (1.35)
Pre Can Talk	166			-5 to 4	13 (1.62)
No Difference	166			-5 to 4	.11 (1.50)
Feel Prepared	159			1 to 5	4.14 (.786)
ADR, agreement	189	49	25.9		
Control, negotiated agreement	189	15	7.9		
Contract	189	127	67.2		
Anyone Called Police	189	45	23.8		
Represented	189	23	12.2		
Prior Conversation	187	105	56.2		

Variable Name	N	Freq.	Percent	Range	Mean (SD)
Age	188			17 to 78	46.45 (11.19)
Below 125% Poverty	177	53	30.0		
Related Case	187	28	15.0		
Length of Conflict	185			1 to 180	14.09 (19.13)
Personal Relationship	186	47	25.3		

#### **Creating New Combined Variables**

Principal component analysis (PCA) was used to create new variables that combine the variables measuring similar concepts. The minimum Eigen value was set at 1, and varimax was used for the factor matrix rotation. The outputs were reviewed with the settings to report loadings greater than .3 and determined to be either consistent with theory or at least not totally inconsistent with theory or conventional wisdom. New variables were created using the factor loadings associated with each of the variables. The new variables are defined in Tables 17-20 below. Loadings greater than .3 are used in this report to create a more comprehensive understanding of the newly created variables.

The new variables are listed across the top of the following tables, with the variables they combine listed below.

Table 17 creates the variables measuring the pre-intervention attitude. These variables are case level variables, created by averaging the responses of the participants in any given case.

Table 17: PCA Case Level Participant Pre-Attitudinal Measures

Participant - Pre good	Participant - Pre Our	Participant - Pre	Participant - Pre Court
relationship - Case	Needs - Case	Hopeless - Case	Cares - Case
The other person/people need/s to learn that they are wrong in the issues that brought me to court today. (-0.4251)	I think there are a number of different ways to resolve the issues that brought me to court today. (+0.5624)	It's important that I get my needs met in the issues that brought me to court today. (+0.3064)	I feel like I have no control over what happens in the issues that brought me to court today. (+0.3572)
It's important that the other person/people get their needs met in the issues that brought me to court today. (+0.3734)	It's important that I get my needs met in the issues that brought me to court today. (+0.3456)	It's important for me to have a positive relationship with the other person/people involved in the issues that brought me to court today. (+0.3027)	The court system cares about helping people resolve disputes in a fair manner. (+0.7948)

Participant - Pre good relationship - Case It's important for me to have a positive relationship with the other person/people involved in the issues that brought me to court today. (+0.4968)	Participant - Pre Our Needs - Case It's important that I understand what the other person/people want/s in the issues that brought me to court today. (+0.5679)	Participant - Pre Hopeless - Case I feel like I have no control over what happens in the issues that brought me to court today. (+0.3513)	Participant - Pre Court Cares - Case
The other person/people involved in the issues that brought me to court today want/s the exact opposite of what I want. (-0.4647)  I can talk about my concerns to the person/people involved in the issues that brought me to court today. (+0.3797)	It's important that the other person/people get their needs met in the issues that brought me to court today. (+0.3416)	It doesn't seem to make any difference what I do in regard to the issues that brought me to court today, it'll just remain the same. (+0.6033)  In general, conflict is a negative thing. (+0.4720)	

Table 18 shows the combination of the variables that measure the difference in attitude from before the court or ADR and at the time of the follow up interview (3-6 months later). PCA combines these variables into two new variables.

Table 18: PCA Participant Level Differences in Attitude from Before Intervention to Follow-up Survey

Improved Relationship - Participant	More hopeless - Participant
I think there are a number of different ways to resolve the issues that brought me to court today. (+0.4240)	The other person/people need/s to learn that they are wrong in the issues that brought me to court today. (+0.4163)
It's important that I get my needs met in the issues that brought me to court today. (+0.3013)	I feel like I have no control over what happens in the issues that brought me to court today. (+0.4982)
It's important that I understand what the other person/people	The other person/people involved in the issues that brought me to court today

want/s in the issues that brought me to court today. (+0.4218)  It's important that the other person/people get their needs met in the issues that brought me to court today. (+0.4246)	want/s the exact opposite of what I want. (+0.4857)  It doesn't seem to make any difference what I do in regard to the issues that brought me to court today, it'll just remain the
It's important for me to have a positive relationship with the other person/people involved in the issues that brought me to court today. (+0.3748)	same. (+0.4307)
I can talk about my concerns to the person/people involved in the issues that brought me to court today. (+0.3321)	

Table 19 shows the combination of variables from the follow up survey regarding participants' perspective on how well the outcome is working. PCA combines the variables into two new variables.

Table 19: PCA Participant Follow Up Report

	771' XT ( XXY 1 ' .
Things Working - Participant	Things Not Working -
	Participant
I feel like the issues that	How well did the others follow
1	
brought us to court three months	through on the agreement or
ago are fully resolved. (+0.3779)	judicial decision? (-0.4675)
I am satisfied with my	Have new problems with the
interaction with the judicial	other person in this case (which
system in this case. (+0.4936)	you did not discuss at the time)
System in this ease. (************************************	arisen in the last three months?
	(+0.8224)
Three months after your ADR	
session or trial, how satisfied are	
you with the outcome from trial?	
1 -	
(+0.5031)	
How well is the outcome you	
reached in the ADR session or	
trial working for you? (+0.4825)	

#### **Building the Model**

The primary goal of this portion of the research is to understand the impact of ADR Processes on a range of long-term outcomes, including whether the case returned to court for enforcement action, participants' attitude toward the other participant, the situation, and the judicial experience. In order to isolate the impact of ADR, ordinary least squares multiple regression analysis, logistical regression analysis, and ordered logistical regression analysis was used. The goal was to control for other factors that may affect participants' experience and choices by including measures such as the length of the conflict, whether participants are represented or consulted counsel, whether the police were called in the past in the case (as a measure of escalation), participants' attitude, the type of case, whether the participants had a personal relationship, and participant demographics (age, gender, race). Finally, the number of months between the original court date and time of the interview were held constant. The goal was to conduct the follow up interview 3 months after the court date. However, because it was often difficult to reach participants and took several tries, the actual interviews occurred between an average of 4 months later. Including these variables allowed the consideration that as participants adjust to the outcome, their perspective on the situation may change.

Several models were considered. In order to avoid problems associated with multi-collinearity, correlation tables were reviewed for each possible set of independent variables, with the goal of only including variables in the equations if the correlation between them was less than .5. For those variable pairs with a correlation coefficient of .5 or greater, the variable that was considered more central to the analysis was kept. Before discarding the other variable, however, the equation was run with that variable in order to see if it was significant. If it was not, then it was not used and the more key variable was used.

In addition, variables with several missing observations were removed, as the data set already has a lower number of observations than desired.

In the analysis of whether participants returned to court for an enforcement action, three factors were of interest – the impact of getting an agreement in mediation, the impact of getting an agreement on their own, and the impact of receiving a verdict. All three could not be included in the same equation because the variable for getting an agreement in mediation was correlated with the variable of receiving a verdict at -.647, which is well above our cut-off of .5. Therefore, the same equation was analyzed with similar variables twice, once with Agreement in Mediation and Control Agreement, and a second time with Verdict.

#### Results

Table 20 shows the results of the Ordinary Least Squares Regression testing the impact of participating in ADR in participants changes in attitude from before the intervention to the follow up interview and on the participants' report of how well the outcome is working.

Table 20: Impact of ADR on Changes in Participant Attitude and Report on Outcome using Ordinary Least Squares

	Improved Relationship	More Hopeless	Things Working	Things Not Working
	.77*	-,03	.75*	05
ADR Case	(2.16)	(-0.10)	(2.07)	(-0.19)
	.49	07	02	-,22
Contract	(1.29)	(-0.26)	(-0.06)	(-0.76)
	.25	.45	.05	.24
Plaintiff	(0.76)	(1.83)	(0.14)	(0.95)
Represented or Consulted	.67	.31	.07	01
Attorney	(1.18)	(0.74)	(0.11)	(-0.01)
	64	.29	88	.34
Related Case	(-1.14)	(0.71)	(-1.56)	(0.82)
D 1 1050/ D	60	.18	85*	38
Below 125% Poverty	(-1.51)	(0.62)	(-2.11)	(-1.28)
D ID-1-4'- valein	.10	07	.30	34
Personal Relationship	(-0.22)	(-0.23)	(0.68)	(-1.07)
Days Between Court and Follow-	00	.00	00	00
up survey	(32)	(0.34)	(-0.40)	(-1.10)
Police Called	.58	.00	-1.28**	.26
Police Called	(1.41)	(0.01)	(-3.12)	(0.87)
I the of Conflict	01	01*	01	.01
Length of Conflict	(-1.60)	(-2.25)	(-1.31)	(1.43)
Baltimore City	.59	07	.83*	.29
Balumore City	(1.44)	(-0.25)	(2.01)	(0.97)
Prior Conversation	62	04	77*	.09
Prior Conversation	(-1.83)	(-0.15)	(-2.27)	(0.38)
Male	11	.15	11	32
lytate	(-0.33)	(0.62)	(-0.33)	(-1.29)
Tool propaged	.09	36*	.23	09
Feel prepared	(0.45)	(-2.45)	(1.15)	(-0.60)
Constant	-1.15	1.15	64	.64
Constant	(-1.01)	(1.37)	(-0.57)	(0.79)
Number	121	121	111	111
Adjusted R-Squared	0.0727	0.0208	0.2052	0.0220

Participation in ADR resulted in an increase in participants report on indicators measuring the quality of the relationship from before the ADR/court to several months later.

Participation in ADR did not have a significant impact on an increase in a sense of hopelessness from before ADR/court to several months later. However, the length of the conflict prior to the intervention and the participants' sense of preparation prior to the intervention had a negative effect on this variable.

Participation in ADR resulted in positive reports from participants regarding the outcome working and satisfaction with the outcome and the judicial system several months after the intervention. Participants income level being below 125% of poverty; the police having been called before the intervention; and having had a prior conversation before the court date all had a negative effect on participants report that the outcome was working and satisfaction with the outcome and judicial system several months after the intervention.

None of the variables examined had a statistically significant impact on participants' report that things were not working or new problems had arisen since the intervention.

In Table 21, the same equations were run, replacing participation in ADR with Agreement in ADR to determine if reaching an agreement in ADR had any different effects on the long-term reports from participants.

Table 21: Impact of ADR Agreement on Changes in Participant Attitude and Report on Outcome using Ordinary Least Squares

	Improved	More .	Things	Things Not
	Relationship	Hopeless	Working	Working
Agreement in ADR	.08 (0.22)	23 (-0.91)	.86* (2.39)	08 (-0.29)
Contract	.49 (1.24)	03 (-0.12)	23 (-0.56)	20 (-0.67)
Plaintiff	.26	.47	08	.25
	(0.75)	(1.95)	(-0.23)	(0.98)
Represented or Consulted	.77	.36	.06	00
Attorney	(1.32)	(0.86)	(0.10)	(-0.00)
Related Case	48 (-0.85)	.29 (0.71)	70 (-1.26)	.33 (0.81)
Below 125% Poverty	69	.19	98*	37
	(-1.70)	(0.65)	(-2.43)	(-1.25)
Personal Relationship	.12 (0.27)	06 (-0.18)	.48 (1.13)	35 (-1.14)
Days Between Court and	00	.00	00	00
Follow-up Survey	(-0.58)	(0.39)	(-0.66)	(-1.09)
Police Called	46	02	-1.28	.26
	(1.12).	(-0.07)	(-3.16)	(0.87)

	Improved	More	Things	Things Not
	Relationship	Hopeless	Working	Working
- 1 00 00	01	01	01	.01
Length of Conflict	(-1.71)	(-2.30)	(-1.29)	(1.43)
D. I.I.	.34	08	.62	.30
Baltimore City	(0.86)	(-0.29)	(1.58)	(1.06).
D: G	48	02	69*	.09
Prior Conversation	(-1.41)	(-0.06)	(-2.09)	(0.37)
	09	.16	17	31
Male	(-0.26)	(0.68)	(-0.51)	(-1.26)
- 1 1	.02	38**	.25	09
Feel prepared	(0.11)	(-2.60)	(1.25)	(-0.62)
	25	1.22	13	.62
Constant	(-0.23)	(1.57)	(-0.13)	(0.81)
Number	121	121	111	111
Adjusted R-squared	0.0325	0.0282	0.2160	0.0225

Reaching an agreement in ADR has a statistically significant and positive effect on participants' report regarding the outcome working and satisfaction with the outcome and the judicial system several months after the intervention. It does not have a significant effect on other variables examined in Table 22.

Table 22 provides the results of case level analysis of the impact of an agreement in ADR, an agreement participants reach on their own, and a verdict on the likelihood of returning to court for an enforcement action in the 12 months following the intervention.

Table 22: Impact of ADR Agreement and Verdict on Cases Returning to Court for Enforcement Action within a Year

	Return 1 Year	Return 1 Year
Agreement in Mediation	97* (-2.12)	
Control Negotiated Agreement	21 (-0.28)	
Verdict		.83* (2.18)
Contract	.15 (0.31)	.15 (0.33)
Anyone Call Police	01 (-0.03)	05 (-0.10)

5.0	.49
	(0.81)
	10
(-0.13)	(-0.20)
.02	.08
(0.07)	(0.25)
01	01
(-0.40)	(-0.52)
0.36	.40
(0.71)	(0.78)
.11	.07
(0.17)	(0.12)
.03*	.04*
(2.29)	(2.68)
81	78
(-1.75)	(-1.67)
13	13
(-0.96)	(-1.01)
00	00
(-0.01)	(-0.01)
.02	.03
(0.09)	(0.21)
18	21
(-1.03)	(-1.24)
61	-1.54
(-0.35)	(-0.88)
165	165
0.1080	0.1083
	.02 (0.07) 01 (-0.40) 0.36 (0.71) .11 (0.17) .03* (2.29) 81 (-1.75) 13 (-0.96) 00 (-0.01) .02 (0.09) 18 (-1.03) 61 (-0.35) 165

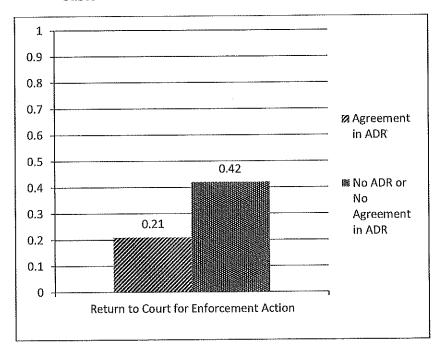
Reaching an agreement in mediation has a negative and statistically significant impact on returning to court for an enforcement action. Control cases in which participants reached a negotiated agreement on their own were neither more or less likely to return to court for an enforcement action; and cases with a verdict were more likely to return to court for an enforcement action.<sup>5</sup> The length of the conflict prior to the intervention was also positively associated with the likelihood of returning to court for an enforcement action.

Graph 6 and 7 show the predicted probabilities of returning to court for an enforcement action.

<sup>&</sup>lt;sup>5</sup> Analysis of whether cases that did not reach agreement in mediation were more or less likely than control cases without agreement to return to court was inconclusive. There was some indication that control cases without agreements were more likely to return to court than mediated cases without agreements; however, the results were not sufficiently consistent and significant to report. This may be due in part to the small sample size. Future research should explore this issue further.

#### **Predicted Probabilities**

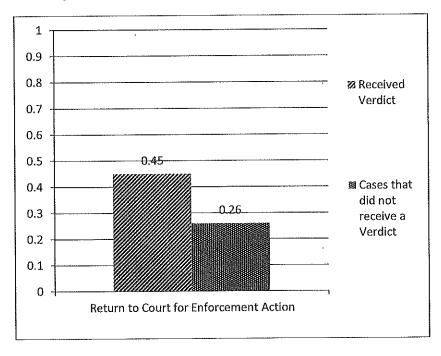
Graph 6: Predicted Probability of Cases Returning to Court for an Enforcement Action within One Year, holding constant for all other factors: Agreement in ADR vs. All Other Cases



The predicted probability gives us the probability of a case returning to court within one year, based on whether or not they reached an agreement in ADR compared to cases that did not go to ADR, got agreements outside of ADR, or went to ADR and did not get agreements.

These findings hold constant for all other factors that we have in the estimated equation.

Graph 7: Predicted Probability of Cases Returning to Court for an Enforcement Action within One Year, holding constant for all other factors: Verdict vs. All Other Case Outcomes



The predicted probability gives us the probability of a control case returning to court within one year, based on whether they received a verdict versus those that did not receive a verdict, holding constant for all other factors that we have in the estimated equation.

Reaching an agreement in ADR decreases the predicted probability of returning to court for an enforcement action by 21%, compared to all other cases (those that reached a verdict, did not get an agreement in ADR, and control cases in which participants reached an agreement on their own).

#### Discussion

#### **Short-Term Impact of ADR**

The analysis above finds the following in terms of impact of ADR on the self-reported outcomes we measure. Participants who went through ADR are more likely than those who went through the court process to indicate that:

- 1) They could express themselves, their thoughts, and their concerns.
- 2) All of the underlying issues came out.
- 3) The issues are resolved.
- 4) The issues were completely resolved rather than partially resolved.
- 5) They acknowledged responsibility for the situation.

In addition, participants who went through ADR are more likely than those who went through the standard court process:

- 1) To have an increase in their rating of their level of responsibility for the situation from before to after the intervention.
- 2) To shift toward disagreement with the statement "the other people need to learn they are wrong" from before to after the process.

Participants who went through ADR are less likely to report that no one took responsibility or apologized than are people who went through the standard court process.

It is important to note that all of these findings are uniformly applicable to ADR, whether or not an agreement was reached. By including a variable for negotiated settlement, we hold constant for the settlement impact of ADR and include the potential benefits of the negotiated settlements of reached by those not in ADR. The "settlement" value of ADR is measured in the coefficient of this variable. The broader ("settlement or no settlement") impact of ADR is measured in the coefficient of the ADR variable.

Finally, participants who developed a negotiated agreement in ADR were more likely to be satisfied with the judicial system than others, while participants who reached a negotiated agreement on their own (without ADR) were not more likely to be satisfied with the judicial system than those without negotiated agreements. This seems to imply that the process of reaching agreement in ADR, rather than just the process of having a negotiated settlement, is the factor that led to higher satisfaction.

In addition to the outcomes measured above, the following were also tested and ADR was not statistically significant: Post-I Apologized; Post-Other Apologized; Post-Other Better Understands Me; Post-I Better Understand Other; Post-Other Person Listened; Post-I Can Implement; Post-Other Took Responsibility; Post-I Became Clearer; Post-Outcome is Fair; Difference Their Needs; Difference Wants Opposite; Difference No-Control; Difference Number of Ways; Difference-My Needs; Difference-Important to Understand Other; Difference-Positive Relationship; Difference-Can Talk Concerns; Difference-No Difference; Difference-Conflict Negative; Difference-Court Cares. The fact that ADR was not found to be significant in this study does not mean that one can conclude that ADR does not have an impact on these outcomes. One can only conclude that in this relatively small data set, it was not able to confirm or reject whether there is a statistically significant relationship between ADR and these outcomes.

It is worth noting that most of the dependent variables on which ADR did not have a significant difference are those that measure the difference between the attitude before and after the intervention. The average length of the ADR process in the cases in this study was 56 minutes, with five minutes being the minimum and 155 minutes the maximum. While the differences between these interventions clearly impacted several of the post treatment measures, it is not surprising that there are not significant differences in some measures of attitudes from pre to post. The small sample size may be part of the reason no significant impact is found on many of the variables that measure the difference in attitude from before to after the intervention. The small sample size is one of the limitations of this study and hopefully future studies can replicate this research with larger samples.

#### Differences in Outcomes for Different Demographic Groups

Also explored was whether ADR has a different impact on the outcomes of interest for different demographic groups. It was examined whether there were differences for plaintiffs and those who were represented, as well as examining differences based on gender, race, income, place of birth, military experience, and age. In general there was almost no difference in the experience in ADR for different the demographic groups tested here. The exceptions are the following:

- 1) Plaintiffs are more likely to report expressing themselves in court than non-plaintiff.
- 2) Non-plaintiffs more likely to report expressing themselves in ADR than plaintiffs.
- 3) Plaintiffs somewhat more likely to report expressing themselves in court than in ADR.
- 4) Represented parties more likely than non-represented parties to indicate they expressed themselves in court.
- 5) Represented parties are less likely than non-represented parties to report that they expressed themselves in mediation.
- 6) Represented parties are more likely to report that they expressed themselves in court than in ADR.
- 7) Age does not affect how participants who go through court report on whether issues are resolved or not; however, they do imply that older individuals are more likely to report that issues are resolved in ADR than are younger individuals.

Because of the small sample size, an analysis was not able to indicate separate effects on all of the variables of interest. As such, there is uncertainty whether ADR has a different impact on some of the outcomes of interest for certain demographic groups.

#### Long-Term Impact of ADR

The present analysis finds the following in terms of the long-term impact of ADR on the self-reported outcomes that are measured. Participants who went through ADR are more likely than those who went through the traditional court process to report:

- 1) An improved relationship and attitude toward the other participant measured from before the intervention to 3-6 months later.
- 2) That the outcome was working, satisfaction with the outcome and satisfaction with the judicial system 3-6 months after the intervention.

The long-term analysis also finds that cases that reached an agreement in ADR are less likely to return to court for an enforcement action in the 12 months following the intervention compared to cases that did not get an agreement in ADR (including those that reached an agreement on their own, ADR cases that did not get an agreement, and cases that got a verdict).

#### Limitations

The primary limitation of this study is the relatively small sample size. In several equations where ADR was not found to be significant, it appeared to be close to a reportable level of significance, and a larger sample size might allow for findings of additional areas where ADR impacts the outcomes of interest. A small sample size also limits the sub-analysis. For example, it might be interesting to divide the data set by county and measure if the impact of ADR is different in each county. Another study might be able to do more with interaction variables with a larger data set in order to better understand how the experience in ADR or the standard court process might be different for people within different sub-groups. The dataset for the participant level long-term analysis is even smaller, as it was not possible to reach everyone who participated in the study for their follow up interviews, leading to a smaller data set.

One of the reasons for the small data set is that this particular study was part of a larger study that also involved observation of the ADR session. These observations will allow for an in-depth analysis of how ADR practitioner interventions affect various outcomes (to be discussed in a separate report). Conducting observations meant that the researchers were only available to do surveys for one ADR case at a time. Furthermore, the training required for researchers to be qualified to conduct observations was time consuming.

A future study looking only at the issues raised in this report could be conducted using similar methods to create a treatment and control group, but could be done on a larger scale if researchers were only collecting this survey data.

#### Recommendations

ADR is clearly connected to several positive outcomes in the short- and long-term related to resolution of issues, shifts in attitudes toward others in the conflict, taking of personal responsibility, empowerment, effectiveness of the outcome, and satisfaction with the judiciary. ADR is also connected to a decrease in the repeat use of court resources in the long term. The District Court should continue to invest in the highly successful program of Day of Trial ADR and expand this program to jurisdictions where it is not currently operational. Furthermore, the district court should work to ensure that judges and court personnel understand that these positive impacts are found for ADR, separate from whether an agreement was reached. This will help create value and understanding for the process beyond whether or not participants reach an agreement.

### **APPENDIX A: Handout of Key Points**

This handout was created to offer the key points of this report in a graphical layout which can be distributed to court staff, personnel, and others interested.

# Maryland Judiciary Statewide Evaluation of Alternative Dispute Resolution Impact of ADR on responsibility, empowerment, and resolution

This research is the only research in the country that compares the attitudes and changes in attitudes of participants who went through ADR to an equivalent comparison group who went through the standard court process. In this study, we measured: 1) attitude toward the other participant; 2) a sense of empowerment and having a voice in the process; 3) a sense of responsibility for the situation; 4) a belief that the conflict has been resolved; 5) satisfaction with the judicial system; and, 6) the likelihood of returning to court for an enforcement action in the subsequent 12 months. This handout summarizes key points; the full report provides technical details and statistical equations. See full report.

#### **Short Term Outcomes**

The study found several areas where ADR had a statistically significant impact on participants' experiences and attitudes, compared to participants who went through the standard count process.



Those who went to ADR, regardless of whether they reached an agreement in ADR, are more likely to report that:

- They could express themselves, their thoughts, and their concerns.
- 2) All of the underlying issues came out.
- 3) The issues were resolved.
- 4) The issues were completely resolved rather than partially resolved.
- 5) They acknowledged responsibility for the situation

# Short Term Shifts in Attitude

The study measured shifts in attitude from before to after and compared the shifts in treatment and control groups.



We found that participants who went through ADR are more likely than those who went through the standard court process:

- To have an increase in their rating of their level of responsibility for the situation from before to after the intervention.
- To disagree more with the statement "the other people need to learn they are wrong" from before to after the process.

## Satisfaction with the Courts

The simply increase ited from a till modes differed in satisfaction with the course when an agreement was reached in ADR as copposed in increases.



Paradicipants who developed a negotiated agreement in APR were more likely to be satisfied with the judicial system than others, while paradicipants, who reached negotiated agreements on their own (whiteout ADR) were not more likely to be satisfied with the judicial system than those without negotial deciments.

This section is happly that the process of deadaine an agreement in ADR with stance that he bigging some process of heaving negotiated as still another than the process of heaving negotiated a settlement.

# Long Term Shifts in Attitude

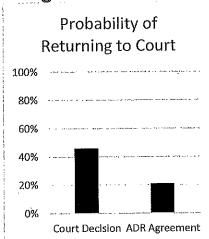
The present analysis finds the following in terms of the long-term impact of ADR on the self-reported outcomes we measure.



Participants who went through ADR are more likely than those who went through the court process to report.

- An Improved relationship and attitude toward the other participant measured from before the intervention (the ADR session or tiral) to 3-6 months later.
- 2). The outgoine was working.
- 3) Sefficialities with the councilities
- Satisfaction with the judicial system 3-6 months after the intervention.

#### **Long-Term Costs to Court**



The long-term analysis also indicates that cases that reached an agreement in ADR are less likely to return to court for an enforcement action in the 12 months following the intervention compared to cases that did not get an agreement in ADR (including those that reached an agreement on their own, ADR cases that did not get an agreement, and cases that got a verdict).

Reaching an agreement in ADR decreases the predicted probability of returning to court for an enforcement action. Cases that reached agreement in mediation are half as likely (21%) to return to court for enforcement actions compared to cases that reached a verdict (46%).

The Maryland
Judiciary
commissioned this
study to be
conducted by
independent
researchers in its
ongoing effort to
provide the highest
quality service to
Marylanders, which
includes ADR.

### **Demographics**

This research also explored whether ADR had a different effect for different demographic groups. With a few exceptions which are detailed in the full report, ADR did not have a different impact on different demographic groups.

#### **Data Collection**

In any study that seeks to identify the

impact of an intervention on a particular outcome, one needs to be certain that the two groups being compared are equivalent in all ways other than the intervention itself. We surveyed participants in cases agreeing to participate in ADR, and then suspended the ADR program and surveyed participants in similar cases who were never offered characteristics. reviewed case researchers The demographics, and pre-test attitudinal variables to identify differences between the groups. The groups were determined to be generally comparable. Characteristics that were identified to be different between the two groups were included in the regression analysis to account for any possible difference. (For details on this or any aspect of the research methodology, please see the larger

### **Our Process**

To measure the impact of ADR on potential shifts in participants' attitudes and perspectives, we took into account that there are a range of factors that could affect these shifts and perspectives. Participants' roles in court (plaintiff or defendant), whether they are represented by an attorney, their general outlook before they got to court, the history of the relationship between the litigants, the history of the conflict, and the type of case can all have an effect on attitudes and perspectives. Our research methodology, called *regression analysis*, allows us to isolate the impact of ADR as opposed to other variables that may affect the outcome. By doing this, we can reach conclusions about the impact of ADR itself, confident that we are not inadvertently measuring one of these other factors.

One other unique aspect of this study is that we separate the impact of reaching an agreement from the impact of the ADR process. We look at people who got an agreement through ADR, and those who settled on their own. By doing this, we are able to isolate the impact of the *process* of ADR, separate from its effect on reaching an agreement.

This research, commissioned by the Maryland Judiciary, is part of its Statewide Evaluation of ADR. The project was led by the Administrative Office of the Courts, and funded in part by a grant from the State Justice Institute. Salisbury University and the University of Maryland worked on the statewide study under memoranda of understanding with AOC. The research for this portion of the study was conducted by Community Mediation Maryland and the Bosserman Center for Conflict Resolution at Salisbury University. Lorig Charkoudian, PhD, served as lead researcher. Additional information about the research methods, data collection tools, and statistical analyses, and the full study can be found in the full report at:

www.mdcourts.gov/publications/reports.html



research report.)







# APPENDIX B: Difference of Means and Chi-squared Tests for Difference in Control and Treatment Groups

The tables below show the difference of means and chi-squared results for pre-test measures.

Table B- 1: Significant Differences Between Treatment and Control Group - Pre Intervention, Chi-squared Results

Table B-1.1: Results of Chi-square Test for ADR by "Jurisdiction"

Jurisdiction	ADR	Standard Court Process
Baltimore City	122 (52%)	140 (61%)
Montgomery County	111 (48%)	88 (39%)

Pearson Chi2 = 3.8412, df = 1, p<.10

Table B-1. 2: Results of Chi-square Test for ADR by "Case Type"

Case Type	ADR	Standard Court Process
Contract	168 (72%)	148 (65%)
Not Contract	65 (28%)	80 (35%)

Pearson Chi2 = 2.7636, df = 1, p<.10

Table B-1. 3: Results of Chi-square Test for ADR by "Consult Counsel"

	ADR	Standard Court Process
Consult Counsel	20 (23%)	36 (23%)
Did Not Consult Counsel	139 (78%)	124 (78%)

Pearson Chi2 = 5.4239, df = 1, p<.05

Table B-1. 4: Results of Chi-square Test for ADR by "Support Person Present"

	ADR	Standard Court Process
Support Person Present	40 (32%)	54 (32%)
Does Not have Support		1
Person Present	133 (68%)	116 (68%)

Pearson Chi2 = 3.2198, df = 1, p<.10

Table B-1. 5: Results of Chi-square Test for ADR by "Below Poverty"

Y LDB	Standard Court
ADK	Process

Household Below Poverty	27 (17%)	50 (32%)
Household Not Below Poverty	133 (83%)	107 (68%)

Pearson Chi2 = 9.6593, df = 1, p<.05

Table B-1. 6: Results of Chi-square Test for ADR by "Below 125% Poverty Line"

	ADR	Standard Court Process
Household Below 125% Poverty Line	40 (25%)	57 (36%)
Household Not Below 125% Poverty Line	120 (75%)	100 (64%)

Pearson Chi2 = 4.7696, df = 1, p<.05

Table B-1. 7: Results of Chi-square Test for ADR by "Race - White"

	ADR	Standard Court Process
Race is White	66 (34%)	49 (26%)
Race is Not Whtie	127 (66%)	142 (74%)

Pearson Chi2 = 3.3391, df = 1, p<.10

Table B-1. 8: Results of Chi-square Test for ADR by "BornUS"

	ADR	Standard Court Process
Born in US	159 (83%)	140 (75%)
Not Born in US	33 (17%)	46 (25%)

Pearson Chi2 = 3.2522, df = 1, p<.10

Table B- 2: Difference of Means of Pre-test Measures: Control minus Treatment

-	Trea	tment G	roup	Com	oarison (	Group	Significant
	N	Mean	SD	N	Mean	SD	Difference
Level of Agreement (5) or Disagreement (1) with the following statements:							
Clear Idea	210	4.05	.78	202	4.55	.74	.50*
Pre-Number of Ways to Resolve	191	3.74	.94	193	4.03	1.02	.29*
Pre-My Needs Important	193	4.21	.62	193	4.53	.56	.32*
Pre-Learn They Are Wrong	192	3.86	1.07	193	4.25	.93	.39*
Pre-Positive Relationship	193	3.04	1.17	191	3,25	1.15	.215 <sup>†</sup>
Pre-No Control	192	3.03	1.15	191	3.29	1.30	.26*
Pre-Wants Opposite	192	3.60	.86	192	3.96	.95	.36*
Pre-Can Talk about Concerns	194	3.16	1.16	190	2.84	1.24	32*
Pre-No Difference	187	2.99	1.02	190	3.27	1.20	.27*
See it My Way (avg)	194	4.04	.68	193	4.39	.59	.35*

Treatment Group		Comparison Group			Significant	
N	Mean	SD	N	Mean	SD	Difference
Level of Agreement (5) or Disagreement (1) with the following statements:						
.194	3.21	.70	193	3.5	.75	.30*
194	3.39	.85	193	3.65	.80	.26*
194	2.92	.84	193	3.22	.94	.30*
Nothing Helps (avg)   194   2.92   .84   193   3.22   .94   .30*  Demographics:						
193	48.41	14.32	193	44.85	13.66	-3.56*
	N greement .194 194 194	N Mean greement (1) with 194 3.21 194 3.39 194 2.92	N Mean SD greement (1) with the foll 194 3.21 .70 194 3.39 .85 194 2.92 .84	N         Mean         SD         N           greement (1) with the following         .194         3.21         .70         193           194         3.39         .85         193           194         2.92         .84         193	N         Mean         SD         N         Mean           greement (1) with the following stateme           .194         3.21         .70         193         3.5           194         3.39         .85         193         3.65           194         2.92         .84         193         3.22	N         Mean         SD         N         Mean         SD           greement (1) with the following statements:         .194         3.21         .70         193         3.5         .75           194         3.39         .85         193         3.65         .80           194         2.92         .84         193         3.22         .94           193         48.41         14.32         193         44.85         13.66

<sup>\*</sup> Difference between those in the treatment group to those in the comparison group is significant p<.05 using a two-tailed test

Additional pre-test measures examined and found to have no statistical significance include: case types of Detinue, Forcible Entry and Detainer, Tenant Holding Over, and Wrongful Detainer; participants' role as Plaintiff, Defendant, Plaintiff Support, Defendant Support, Plaintiff Attorney, Defendant Attorney; Represented; Prior Court-Plaintiff; Prior-Court Defendant; Prior ADR; Trial Prep; Prior Conversation; Pre-Responsibility Level; Length of Conflict; Police Involvement; Related Case; Pre-Important to Understand Other; Pre-Their Needs Important; Pre-Conflict Negative; Pre-Court Cares; Male; Female; Below 50% MD; Below MD Med; Below 150% MD; Black; Hispanic; Asian; Language Spoken; English Proficiency; Military; Disability; Highest Ed; and Relationships.

The tables below show the difference of means and chi-squared results for post-test measures.

Table B- 3: Post-test Measures Difference of Means: Control minus Treatment

	Trea	tment G	roup	Comp	oarison (	Group	Significant
	N	Mean	SD	N	Mean	SD	Difference
Level of Agreement (5) or Disagreement (1) with the following statements. These							
statements are only measured post	-treatn	ient <sup>1</sup>					
Post-Other Person Listened	165	3.38	1.03	177	3.05	1.15	33*
Post-Underlying Issues	182	3.77	.92	191	3.41	1.25	36*
Post-Other Better Understands Me	167	3.28	1.08	176	2.93	1.14	34*
Post-I Better Understand Other	166	3.36	1.05	178	3.03	1.23	33*
Post-I Could Express Myself	167	4.30	.58	178	3.98	1.01	32*
Post-Can Implement Outcome	154	3.98	.70	174	3.76	1.02	-,22*
Post-Satisfied with Judiciary	172	1.80	.54	189	1.62	.75	17*
Post-Issues Resolved	173	1.55	.77	190	1.11	.88	44*
Difference in Values From Pre-Int	erventi	on to P	ost-Inte	rventic	n <sup>2</sup>		
Difference-Level of Responsibility	156	.14	.04	165	.04	.04	10 <sup>†</sup>
Difference-Their Needs	161	05	.95	167	29	1.10	24*
Difference-Wants Opposite	160	36	1.43	165	.07	1.32	.43*
Difference-No Control	160	36	1.42	165	.02	1.34	.39*

<sup>†</sup> Difference between those in the treatment group to those in the comparison group is significant p<.10 using a two-tailed test

\* Difference between those in the treatment group to those in the comparison group is significant p<.05 using a two-tailed test

† Difference between those in the treatment group to those in the comparison group is significant

p<.10 using a two-tailed test

<sup>1</sup>For all variables measured only post treatment, a higher value is considered improvement. <sup>2</sup>For variables measuring the differences in pre and post attitudes, for some variables a higher value is improvement and for some a lower value is improvement. For a difference in *Their Needs*, a positive value is improvement, for differences in *Wants Opposite* and *No Control*, a negative value is improvement.

Table B- 4: Significant Differences between Treatment and Control Group – Post-Intervention, Chi-Squared Results

Table B-4. 1: Results of Chi-square Test for ADR by "Negotiated Agreement"

	ADR	Standard Court
Case Type	ADK	Process
Negotiated Agreement	123 (53%)	37 (16%)
No Negotiated Agreement	110 (47%)	191 (84%)

Pearson Chi2 = 67.9761, df = 1, p<.05

Table B-4. 2: Results of Chi-square Test for ADR by "I Took Responsibility"

Case Type	ADR	Standard Court Process
I Took Responsibility	34 (21%)	17 (10%)
I Did Not Take Responsibility	125 (79%)	161 (90%)

Pearson Chi2 = 9.1560, df = 1, p<.05

Table B-4. 3: Results of Chi-square Test for ADR by "Other Took Responsibility"

Case Type	ADR	Standard Court Process
Other Person Took Responsibility Other Person Did Not Take Responsibility	32 (80%) 128 (80%)	21 (12%) 157 (88%)

Pearson Chi2 = 4.2875, df = 1, p<.05

Table B-4. 4: Results of Chi-square Test for ADR by "Other Person Apologized"

		Standard Court
Case Type	ADR	Process
71		

Other Person Apologized	15 (10%)	6 (3%)
Other Person Did Not Apologize	142 (90%)	172 (97%)
Pearson Chi2 = $5.4283$ , df = 1, p< 05		

Table B-4. 5: Results of Chi-square Test for ADR by "No Responsibility or Apology"

Case Type	ADR	Standard Court Process
No One Took Responsibility or Apologized	96 (61%)	134 (75%)
Someone Took Responsibility or Apologized	61 (39%)	44 (25%)
01'0 77447 10 1 4 4 05		

Pearson Chi2 = 7.7447, df = 1, p<.05

Additional post-test measures examined and found to have no statistically significant difference of means include: Post-I Apologized; Post-I Became Clearer; Post-Outcome is Fair; Difference Number of Ways; Difference-My Needs; Difference-Important to Understand Other; Difference-Learn They Are Wrong; Difference-Positive Relationship; Difference-Can Talk Concerns; Difference-No Difference; Difference-Conflict Negative; Difference-Court Cares.

# **APPENDIX C:** Testing the Impact of the Variables with Differences between the Control and Treatment Groups on the Outcomes of Interest

This appendix provides the tables for the test to see if the variables for which there was a significant difference between the Treatment and Control Group have a statistically significant effect on the outcomes of interest, measured without ADR in the equation. This also provides information to help build the models ultimately used for estimating the effect of ADR on these outcomes.

Table C-1 summarizes the results of the ordered logistical regression. Each measure is defined below, along with a discussion on the significant results.

Table C- 1: Ordered Logistical Regression Results: Variables with Differences between the Control and Treatment Groups and Demographic Variables on "I Could Express Myself", "Underlying Issues," "Issues Resolved," and "Difference-Learn They Are Wrong"

	I Could Express Myself	Underlying Issues	Issues Resolved	Difference- Level Responsibility	Difference- Learn They Are Wrong
Baltimore City	02 (-0.05)	08 (-0.23)	03 (-0.07)	36 (-0.77)	24 (-0.65)
	04	.51	12	-,11	10
Contract	(-0.11)	(1.32)	(-0.32)	(-0.24)	(-0.26)
Consult Counsel	30	-1.04	27	.71 (1.57)	.44 (1.19)
	(-0.79) .85	(-2.81**)	(-0.69)	.56	48
Plaintiff	(2.31*)	(0.87)	(0.69)	(1.35)	(-1.34)
Represented	66 (0.64)	24 (-0.22)	.39 (0.28)	01 (-0.01)	29 (-0.27)
Support Person	.30	.15	11	.16	27
Present	(0.91)	(0.45)	(-0.31)	(0.37)	(-0.82)
Positive Possibilities	.04 (0.20)	.03 (0.18)	23 (-1.18)	(0.10)	.33 (1.76)
Nothing Helps	17 (-0.82)	19 (090)	33 (-1.59)	.16 (0.62)	.15 (0.75)
Hopeless	15 (-0.58)	.06 (0.23)	05 (-0.18)	.08 (0.25)	.10 (0.41)
Clear Idea	19 (-0.98)	28 (-1.40)	23 (-1.10)	.04 (0.19)	07 (-0.37)
Length of Conflict	.01 (1.70)	.01 (2.06*)	.01 (0.90)	(0.86)	.00 (0.68)

	I Could Express	Underlying Issues	Issues Resolved	Difference- Level	Difference- Learn They
	Myself	188468	Kesorved	Responsibility	Are Wrong
D 11 O 11 1	06	77	47	.31	.01
Police Called	(-0.15)	(-1.93)	(-1.18)	(0.67)	(0.02)
Pre-Level of	.57	.26	.13		.28
Responsibility	(1.97*)	(0.96)	(0.42)		(1.03)
D 1 4 1 Cl	.20	.28	47	84	08
Related Case	(0.43)	(0.62)	(-1.03)	(-1.45)	(-0.18)
C TO ME TOTAL	.38	.38	58	12	
See It My Way	(1.43)	(1.42)	(-1.98*)	(-0.37)	
Pre-My Needs	-				53
Important					(-2.05*)
•	.04	-,25	45	.79	·41
Male	(0.12)	(-0.84)	(-1.41)	(2.07*)	(-1.38)
D.I. D.	37	14	83	57	14
Below Poverty	(-1.02)	(-0.40)	(-2.20*)	(-1.26)	(-0.40)
TT 11 '.	51	.03	.20	06	04
White	(-1.34)	(0.08)	(0.49)	(-0.12)	(-0.11)
	01	00	.00	.01	.00
Age	(-1.21)	(-0.39)	(0.27)	(0.56)	(0.35)
m ' 11 TTO	.51	.29	.32	.23	22
Born in the US	(1.31)	(0.78)	(0.82)	(0.49)	(-0.59)
Number of Observations	204	203	203	201	201
Pseudo R-squared	0.0596	0.0599	0.0599	0.0611	0.0437

*I Expressed*: I was able to express myself, my thoughts, and my concerns during the ADR or settlement conference (asked of cases in ADR)/ I was able to express myself, my thoughts, and my concerns during the court process (asked of cases in trial).

Plaintiff and pre-responsible both have a positive and statistically significant effect on I Expressed.

*Underlying Issues*: I think all of the underlying issues in this conflict came out in the ADR or settlement conference (asked of cases in ADR)/ I think all of the underlying issues in this conflict came out in the court process (asked of cases in trial).

Individuals who consulted counsel before coming to court are less likely to indicate that the underlying issues came out in ADR or court. Individuals involved in longer conflicts are more likely to indicate that the underlying issues came out.

*Issues Resolved*: Do you think the issues that brought you to court today are resolved? 0= no; 1=partial; 2 = yes, completely

Below Poverty and See it My Way have negative and significant effects on Issues Resolved.

Difference – Level of Responsibility: Do you think you are not at all responsible, somewhat responsible, or fully responsible for what happened? (0 = not at all, 1= somewhat, 2 = fully) Post intervention answer – pre-intervention answer. A positive number demonstrates an increase in reported responsibility, a negative represents a decrease in reported responsibility.

Men were more likely to increase the level of responsibility that they reported after compared to before the court or ADR.

*Difference – Learn Wrong*: Difference in values from pre-intervention to post-intervention: The other person/people need to learn that they are wrong in the issues that brought me to court.

Participants who were more likely to report that it's important to get their needs met in the pretest were more likely to shift toward disagreement with the statement "the other person needs to learn they are wrong" from before to after the court process.

Table C-2: Logistical Regression Results: Variables with Differences between the Control and Treatment Groups and Demographic Variables on "Post-No Responsibility or Apology" and "Post-I acknowledged Responsibility"

	No Responsibility or Apology	I Took Responsibility
Baltimore City	84 (-1.80)	32 (-0.55)
Contract	55 (-1.17)	41 (-0.69)
Plaintiff	32 (-0.72)	.18 (0.33)
Consult Counsel	.16 (0.35)	.07 (0.11)
Support Person	.22 (0.50)	08 (-0.14)
Clear Idea	22 (-0.86)	.12 (0.39)
See it My Way	.29	48 (-1.18)
Positive Possibilities	.18 (0.76)	.17 (0.51)
Nothing Helps	.08 (0.32)	.01 (0.04)
Hopeless	.19 (0.58)	49 (-1.22)
Length of Conflict	01 (-0.97)	00 (-0.03)
Related Case	1.92 (2.53*)	-1.80 (-1.98*)
Police Called	.33 (0.65)	-1.09 (-1.41)

	No Responsibility or Apology	I Took Responsibility
Pre-Level of Responsibility	87 (-2.40*)	1.18 (2.63**)
Male	71 (-1.92)	1.44 (2.93)
Below Poverty	1.16 (2.54*)	44 (-0.79)
White	1.07 (2.05*)	-2.13 (-2.62*)
Born in the US	43 (-0.85)	.92 (1.33)
Constant	.37 (0.17)	03 (-0.01)
Number of Observations	198	196
Pseudo R-squared	0.1792	0.2785

Post-No Responsibility or Apology: Neither of us acknowledged responsibility or apologized.

Pre-Level of Responsibility has a negative and significant effect on No Responsibility or Apology; and Related Case, Below Poverty and White have a positive and significant effect.

#### Post-I Acknowledged Responsibility

Pre-Level of Responsibility and Male have a positive and significant effect on I Acknowledged Responsibility; and Related Case and White have a negative effect.

### Review of Appendix B Outcomes:

The primary attitudinal measures which seem to be different for the treatment and control group are *Clear Idea* (-), *Positive Possibilities* (-), and *See it My Way* (-). When we include these variables in the equations to predict the outcomes of interest, they are often not significant. Predicting each of the outcomes without ADR in the equation provides information about what additional variables should be included in the analysis when we test for the impact of ADR. We are able to hold constant for these variables to isolate the effect of ADR.

The primary demographic measures that are significantly different in the ADR and treatment group are Age (with older people more likely in the treatment group) and Below Poverty (with people below poverty more likely in the treatment group). Male has a positive and significant impact on difference in level of responsibility and on I Took Responsibility; and White race has a negative and significant impact on I Took Responsibility. Below Poverty has a statistically significant negative effect on issues resolved and no responsibility/apology. These demographic measures will be included in the equations which measure the impact of ADR.

## APPENDIX D: Results of Multinomial Logistic Regression

This Appendix contains the results of multinomial logistical regression measuring the effect of ADR on *Issues Resolved*. Because we cannot make the assumption the difference between 0 (not resolved) and 1 (partially resolved) is the same as the difference between 1 (partially resolved) and 2 (fully resolved), we check our ordinary least squares ordered logistical regression results with multinomial logistical regression, which allows us to relax such assumptions. Multinomial logit measures the effect of the impact of the variables on each of the outcomes, compared to one fixed outcome. In this case, it measures the effect of ADR on a 0 compared to the result of ADR on 2 and then the effect of ADR on 1 compared to the effect of ADR on 2.

Table D-1: Multinomial Logistical Regression Results: ADR on "Issues Resolved" (Outcome Post-issues resolved = 2 is the comparison group)

	•	Number	of obs = $216$
		Pseu	100 R2 = 1666
Post-Issues Resolved	Coefficient	Standard Error z	
0			
ADR	77	.42	-1.84
Baltimore City	.03	.49	0.06
Contract	36	.46	-0.77
Consult Counsel	.18	.49	0.37
Plaintiff	62	.43	-1.44
Represented	09	1.97	-0.05
Positive Possibilities	18	.25	-0.72
Clear Idea	.10	.25	0.42
Length of Conflict	00	.01	-0.58
Police Called	.17	.49	0.35
See It My Way	.37	.34	1.08
Male	.38	.39	0.98
Below Poverty	.65	.44	1.47
White	78	.51	-1.52
Age	.00	.01	0.33
Negotiated Agreement	-1.96	.55	-3.55**
Constant	-1.19	2.08	-0.57
1			
ADR	-1.17	.49	-2.38*
Baltimore City	.44	.50	0.87
Contract	.17	.51 0.34	
Consult Counsel	.00	.53	0.00
Plaintiff	.34	.47	0.71
Represented	-13.78	1684.85 -0.01	
Positive Possibilities	.08	.27	0.28
Clear Idea	.35	.30	1.14

		Number	of obs = 216
		Pset	ıdo R2 =   .1666
Post-Issues Resolved	Coefficient	Standard Error	Z
Length of Conflict	01	.01	-0.99
Police Called	29	.61	-0.47
See It My Way	.61	.38	1.60
Male	.27	.42	0.63
Below Poverty	50	.56	-0.90
White	22	.51	-0.43
Age	00	.01	-0.22
Negotiated Agreement	36	.52	-0.69
Constant	-5.00	2.41	-2.08

The results of the multinomial logistical regression show us that the negative and significant coefficient on ADR in (Issues Resolved = 1) means that participants in ADR are less likely to report partial resolution compared to their likelihood of reporting full resolution. The negative and significant coefficient on *Negotiated Agreement* in (Issues Resolved = 0) means that participants in who got a negotiated agreement are less likely to report no resolution compared to their likelihood of reporting full resolution.

## APPENDIX E: Judicial Criteria for Referring Cases to ADR

Table E-1 below shows responses from four judges from the Montgomery County District Court location who rotate to hear small claims cases, when asked what criteria they use to select cases appropriate for ADR. The cells are completed if the judge's narrative included information about that criterion. If the judge's narrative did not include information about that criterion then the cell is left blank.

Table E-1: Judge's Criteria for Referring Cases to ADR in Montgomery. County

	Criteria	Judge One	Judge Two	Judge Three	Judge Four
	All contract cases, with liability and/or damages in dispute	Yes	Yes		
	Personal injury cases where liability is not in dispute but damages are	Yes	Yes		
	Performance or service dispute	Yes	Yes		
	Property dispute		Yes		Yes, esp if neighbor
Eligible for Referral	Personal relationship between parties	Yes, esp if 'scorned'			Yes, esp if family or co-workers
	Time delay before trial	Yes		Yes	
Ι	Poorly reasoned claims	Yes, if "technically complicated or difficult to prove"		Yes, if "claims are not clear or well-focused"	
	Self-represented cases	Yes, if they seem willing			Yes
Potentially Eligible	Only plaintiff rep	Yes, if lawyer is not intimidating	· May not send	May, "in all cases, I consider representation"	
	Animosity between parties	Yes, "just resentment, not violence"	No, if "violence or animosity"		

	Criteria	Judge One	Judge Two	Judge Three	Judge Four
	Very polarized parties	Yes, "experience may open eyes to alternatives		Yes, if "they are not realistically considering their positions"	
	Case is ready to be called for trial			No	
NOT	Violence or weapons	No	No		No
Eligible for	Mental illness				No
Referral	Auto negligence			No	
	Personal injury, liability in dispute		No		

### **APPENDIX F: Surveys and Consent Forms**

## Maryland Judiciary Dispute Resolution Study Consent Form

The Maryland Judiciary is conducting research about Alternative Dispute Resolution in the court system, and the research is looking at how you experience the court system. Part of the study will compare the results of alternative dispute resolution to the results of cases that go to trial.

All of the data collected will be kept strictly confidential:

- Only the research team will have access to the data.
- The court will not have access to your personal information. Your information will be entered into the database and then destroyed.
- Answers from over 2,000 people total will be in the database.

Participation in this study is completely voluntary and you may choose to stop at any time. If you choose to participate:

- You will be asked a short survey before and after your trial.
- Information will be gathered from your case file and other law enforcement records.
- Your choice (to participate or not) will have no effect on your court case.
- Your participation assists the Maryland Judiciary in providing a better service.

After your trial is complete, the researchers will ask if you wish to participate in a short follow-up survey by phone in three months.

• If you choose to participate in the follow-up survey, you will be given \$10 for your

• If you choose to participate in t participation.	ne ionow-	up survey, you will be given \$10 for your
Maryland Judiciary, may ask me quest	ions about	rsity researcher, under the direction of the my conflict. I know that I can change my mind
at any time and inform the researchers  Signed	Date	Printed Name
Parent/Guardian Signature (if minor)	Date	Printed Name

If you have any adverse effects or concerns about the research, please contact the primary investigator or the University Research Services Department at Salisbury University at <u>410-548-5395</u> or toll free <u>1-888-543-0148</u>. Additional contact information can be found at www.marylandADRresearch.org

## PARTICIPANT SURVEY (PRE-SESSION - CONTROL) District Court Day of Trial

FOR OFFICE USE ONLY	RESEARCH CASE NUMBER
Name of person being interviewed	
Plaintiff v. Defendant	
our participation in this survey is completely	ity Statement to the respondent before proceeding voluntary. You may choose to not answer any question or confidential. They will not be shared with the other
A. Participant and Case Information	
l. Are you the: [ ] Plaintiff (person who filed [ ] Support person for Plaint	l) [ ] Defendant (person who responded) iff [ ] Support person for Defendant [ ]Other
2. Are you being represented by a lawyer?	[ ] Yes
2a. If no, did you consult with an lawy	er before coming today? [ ] Yes [ ] No
3. Do you have anyone else with you today, so	
[ ] [They are] or [I am] more [ ] [They are] or [I am] equa [ ] [They are] or [I am] less a	erson] or [are you] by the issues that brought you to court? affected by this conflict than [me] or [the named party] lly as affected by this conflict as [me] or [the named party] ffected by this conflict than [me] or [the named party] ersonally affected by this conflict
3b. How influential are [they] or [you [ ] Very influential [ ] S	in any decisions made in regard to these issues?  Somewhat influential [ ] Not very influential
4. Have you ever been involved in another co [ ] Plaintiff [ ] I 4a. If yes (plaintiff or defendant), hov	Defendant [ ] Witness [ ] None
5. Prior to this case, have you ever been invo [ ] Mediation [ ] Settlement conference [ ] Community Conferencin	[ ] Arbitration [ ] Not sure

#### B. Participant's Opinion

6. Using the following scale, express your agreement or disagreement with the following statement:

	Strongly Agree	Agree	Neither Agree nor Disagree	Disagree	Strongly Disagree
I have a clear idea of what I want to get from					
today's court process.		<u></u>		<u> </u>	
7. What results are you hoping to get today?					
9. Have you done anything to prepare for the tri	al today?[	] yes	[ ] no	[	] not sure
12. Prior to today, have you had a conversation to resolve these issues?  [ ] yes [ ] no	with the othe	er person	/people inv	olved in t	his case to try
10. Were you aware that there were opportunit before filing a court case?  [ ] yes [ ] no	ies for media	ntion or A	lternative D	)ispute Re	esolution
11. Would you have liked an opportunity to try today's trial? [ ] yes [ ] no	mediation or	Alternat	ive Dispute	Resolutio	n prior to
13. For this case, have you already been involve  [ ] Mediation  [ ] Settlement conference  [ ] Community Conferencing  [ ] No, I have not	[ ] [ ]	Arbitrati Trial	on	es:	
14. Do you think you are:  [ ] Not at all responsible for what hap [ ] Somewhat responsible for what ha [ ] Fully responsible for what happene	ppened				
15. How long have the issues that brought you	to court beei	n going o	n?		
16. Have the police been called in regard to the		[]	yes	[ ] no	
If yes, how many times have the police		)			
Over what time period, in months?					
17. Other than today's court case, have other c  [ ] yes [ ] no  If yes, which types of cases?  [ ] Criminal [ ] Family [	ases been fil	ed relate ] Juven		ssues? Appeals	[ ] not sure

18. Using the following scale, express your agreement or disagreement with the following statements:

	Strongly Agree	Agree	Neither Agree nor Disagree	Disagree	Strongly Disagree
I think there are a number of different ways to resolve the issues that brought me to court today.					,
It's important that I get my needs met in the issues that brought me to court today.	i 				
It's important that I understand what the other person/people want in the issues that brought me to court today.					
The other person/people need to learn that they are wrong in the issues that brought me to court today.					
It's important that the other person/people get their needs met in the issues that brought me to court today.					
It's important for me to have a positive relationship with the other person/people involved in the issues that brought me to court today.					
I feel like I have no control over what happens in the issues that brought me to court today.					
The other person/people involved in the issues that brought me to court today want the exact opposite of what I want.					
I can talk about my concerns to the person/people involved in the issues that brought me to court today.					
It doesn't seem to make any difference what I do in regard to the issues that brought me to court today, it'll just remain the same.					
In general, I think conflict is a negative thing. I feel prepared to go to trial.					
The court system cares about helping people resolve disputes in a fair manner					

19. Are you male or female?	[ ]Male	[	] Female
20. How old were you on your	last birthday?		
21. How many people live in yo	our household,	including yo	u?

22. What is your household income? Please check the appropriate box.  [ ] Less than \$10,000 [ ] \$10,000 to \$15,000 [ ] \$15,000 to \$25,000 [ ] \$25,000 to \$35,000 [ ] \$35,000 to \$50,000 [ ] \$50,000 to \$75,000 [ ] \$75,000 to \$100,000 [ ] \$100,000 to \$150,000 [ ] \$150,000 [ ] \$200,000 to \$200,000 [ ] \$200,000 or more	23. What is your race? Please chec  [ ] White [ ] Black or African American [ ] Hispanic or Latino (e.g., Me [ ] American Indian and Alaska [ ] Asian (e.g., Asian Indian, Ch [ ] Native Hawaiian and Pacific Guamanian) [ ] Other, please specify:  23a. Were you born in the United S 23b. If no, how long have you lived	exican, Puerto Rican, Cuban)  a Native Ainese, Filipino, Japanese, Korean)  c Islander (e.g., Samoan,  State [] Yes [] No
24. What language(s) are spoke [ ] English only	•	- language (a)
[ ] English and	another language (Please specify the	e language(s):)
ر ا Only a langt a. How well do you thinl	uage other than English (Please speci	ify the language(s).
a. How well do you tilling	Not well	
[ ] Well	· [ ] Not at all	
		,
25. Do you have a military backg		
	ctive duty, reserve, or national guard	
[ ] Yes, I'm a v	eteran [ ] No	
26. Do you have any disabilities	7	
20. Do you have any disubilities	[ ]No	
a. If yes, please specify:	• -	
, ,,		
27. What is your relationship to	the other party in this court case?	· · · · · · · · · · · · · · · · · · ·
☐ Friend/Acquaintance		□Ex-boy/girlfriend
□Domestic Partners/Sp	oouses     Separated/Divorced	☐ Other Family
□Employer/Employee	☐ Former Emp/Employee	☐ Co-workers
□Neighbors	☐Room/Housemates	□Strangers
□Other	□Landlord/Tenant	☐Customer/Business -
28. What is your highest comple	eted level of education?	
☐ No Formal Education		☐ High School/GED
	cate Program (post high school)	- 5 ,
T F GROP SCHOOL/CRIGHT	cate i fugiani (pust ingn sunuu)	

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## ☐ Graduate degree (MA, PhD) ☐ Law School (JD, LLM)

#### PARTICIPANT SURVEY (POST-SESSION - CONTROL)

#### **District Court Day of Trial**

FOR OFFICE USE ONLY	RESEARCH CASE NUMBER
Name of person being interviewed	
Plaintiff v. Defendant	

Interviewer: Read the following Confidentiality Statement to the respondent before proceeding Your participation in this survey is completely voluntary. You may choose to not answer any question, or stop the survey at any time. Your answers are confidential. They will not be shared with the other involved parties, the court, or your lawyer.

Note to Interviewer: Use the term TRIAL or NEGOTIATED SETTLEMENT, based on what occurred today.

#### A. Participant's Opinions

1. Using the following scale, please express your agreement with the following statements:

	Strongly Agree	Agree	Neither Agree nor Disagree	Disagree	Strongly Disagree
I was able to express myself, my thoughts, and my concerns during the court process.					
Through the court process, I became clearer about what I want in this situation.					
Through the court process, I think I understand the other person/people involved in the situation better.					
Through the court process, I think the other person/people involved in the situation understand me better.					
I think all of the underlying issues in this conflict came out in the court process.					
The other person/people listened to me.					
I think the outcome reached today is fair					
I think I can implement the results of the outcome reached today					

I'm satisfied with the process of the trial or negotiated agreement I just completed					
	Strongly Agree	Agree	Neither Agree nor Disagree	Disagree	Strongly Disagree
I'm satisfied with the outcome of the trial or negotiated agreement I just completed					
I am satisfied with my interactions with the judicial system during this case					

z. Do you tii	link the issues that brought you to court today are resolved?
	YesPartially No
3. Was there	e a recognition of responsibility or an apology?
	[ ] Yes, I acknowledged responsibility
	[ ] Yes, I apologized
	[ ] Yes, the other people/person acknowledged responsibility
	[ ] Yes, the other people/person apologized
	[ ] No, neither of us acknowledged responsibility or apologized
4. Do you th	nink you are:
•	[ ] Not at all responsible for what happened
	[ ] Somewhat responsible for what happened
	[ ] Fully responsible for what happened
r Haina tha	s following scale, express, your agreement or disagreement with the following statements:

	Strongly Disagree	Disagree	Neither Agree nor Disagree	Agree	Strongly Agree
I think there are a number of different ways to resolve the issues that brought me to court.					
It's important that I get my needs met in the issues that brought me to court today.					· ·
It's important that I understand what the other person/people want in the issues that brought me to court today.		,	,		
The other person/people need to learn that they are wrong in the issues that brought me to court today.					
It's important that the other person/people get their needs met in the issues that brought me to court today.					
It's important for me to have a positive relationship with the other person/people involved in the					

issues that brought me to court today.

I feel like I have no control over what happens in the issues that brought me to court today.					
	Strongly Disagree	Disagree	Neither Agree nor Disagree	Agree	Strongly Agree
The other person/people involved in the issues that brought me to court today want the exact opposite of what I want.					
I can talk about my concerns to the person/people involved in the issues that brought me to court today					
It doesn't seem to make any difference what I do in regard to the issues that brought me to court today, it'll just remain the same.					
In general, conflict is a negative thing.					
The court system cares about helping people resolve disputes in a fair manner.					

C. Costs: direct (fees) and indirect (missed work)
5. How many days total did you participate in legal, mediation, or other activities for this court case, ncluding today?
a. Approximately how many hours did you spend in these activities?  b. How many days did you have to take off work for this court case?  c. If you needed to take unpaid absences for this court case, how much do you estimate you lost in wages/salary?
d. Is there any possibility of you losing your job due to time lost for this court case?  [ ] Yes [ ] No [ ] Not sure
e. Is there any possibility of you being otherwise penalized at work (losing privileges, priority for choosing shifts, etc), due to time lost for this court case?  [ ] Yes [ ] No [ ]Not sure  7. If you are represented by an attorney, what is your total estimated cost in attorney fees for this situation?
8. If you care for dependents (children or other dependents), did you require additional help with care in order to participate in legal or mediation activities for this situation? [ ] Yes [ ] No
8a. If yes, about how many total hours of additional care did you require to attend these activities for this case?
8b. In total, how much did it cost you to have added care to attend these activities (do not include care costs that you would normally incur with or without attending these activities):

## **APPENDIX G: Handout Regarding ADR Referrals**

Below is the handout given to all courtroom clerks in Baltimore City, regarding selection of ADR and control cases.

## Day of Trial ADR Program Cheat Sheet For D1, Baltimore City Civil Courtroom Clerks (With ADR Research Project Instructions)

## Step One: Preliminary Case Screening in Anticipation of a Day of Trial ADR Practitioner or Research Team

(This step should be completed for every afternoon docket, including Wednesday afternoons when there is no ADR Practitioner present, but the Research Team is scheduled)

A. Identifying cases that are appropriate for ADR:

Both parties are present in the courtroom and have checked in.

Most civil case types are appropriate for ADR.

Experience has shown that the cases that are typically most willing or most likely to participate in ADR include: small claims contracts, replevin/detinue, LL/T (TNHO, FORC, BROL), and cases where both sides are self-represented.

#### HOWEVER ...

#### Cases involving attorneys are appropriate for ADR.

Please feel free to refer cases that have attorneys on one side or both. Because ADR is a voluntary process, the attorneys or their clients can decline to participate once the case is referred to the practitioner.

B. "Flagging" Cases for ADR:

Cases should be flagged, set to one side, etc. (whatever works best for you) for either the ADR Practitioner (Mon., Tues., Thurs., Fri., when one is scheduled) or the Research Team (Wed.).

### Step Two: The ADR Practitioner or Research Team Will Check In

A. ADR Practitioner Check-In

The ADR Practitioner will drop off a neon orange Check-In Form letting you know:

- 1. The name of the ADR Practitioner
- 2. The ADR process (mediation or settlement conference) provided by the ADR Practitioner
- 3. Where the ADR Practitioner will be waiting when not with a case in 207

If you have cases available for ADR (see **Step One**, above), please let the ADR Practitioner know when s/he checks in with you. The ADR Practitioner needs to drop off a neon orange Check-In Form at each active courtroom before s/he is available to take cases from your courtroom.

B. Research Team Check-In
On Wednesdays, the Research Team will check in with you.
PLEASE SKIP STEP THREE, AND PROCEED TO STEP FOUR ON WEDNESDAYS
(RESEARCH TEAM DAYS)

#### Step Three: The Mediation Video and Introducing the Practitioner

The video should be shown on days when there is an ADR Practitioner available.

\*\*\*IF YOU DO NOT RECEIVE AN ORANGE CHECK-IN FORM, IT MEANS THERE IS NO ADR PRACTITIONER AVAILABLE FOR THE AFTERNOON DOCKET, AND THE MEDIATION VIDEO SHOULD NOT BE SHOWN.

The video should NOT be shown on Wednesdays, when the Research Team is present.

The video should be shown after the litigants have checked into the courtroom.

The ADR Practitioner can be introduced using the "script" on the neon orange Check-In Form (see **Step Two**), or can introduce himself/herself. Once the ADR Practitioner has been introduced, the form should be placed on the bench for the judge.

#### Step Four: Referring Cases to the ADR Practitioner and the Research Team

After the ADR Practitioner has checked in with all active courtrooms by dropping off the neon orange Check-In Form (see **Step Two**), the ADR Practitioner is ready to receive case referrals, and will decide which courtroom to go to first.

One case should be referred at a time.

This applies to both the ADR Practitioner and the Research Team.

Even if there are multiple cases that may be available for ADR in a courtroom, the ADR Practitioner (or Research Team) can only handle one case at a time.

Please assist the ADR Practitioner and the Researchers in locating the parties to the case you are referring by:

Calling out the parties' names (or allowing the Practitioner or the Researchers to call out the parties' names) prior to the start of the docket.

Pointing out the parties in the courtroom while court is in session.

On Wednesdays, the Research Team (and not an ADR Practitioner) will be retrieving cases from your courtroom.

- 1. The Research Team will check-in with you and retrieve files you have flagged or set aside for ADR.
- 2. The Research Team will call the parties (and attorneys) in those cases and ask to speak with them in the hall.
- 3. When the Research Team is finished, they will send everyone back into the courtroom for their trial.

## Appendix H: List of Advisory Committee Members

The Advisory Committee for this project has played a central role in the development of this research design, implementation in the courts, survey design, and guidance on data collection, and analysis and interpretation of the data.

Members of the Advisory Committee, along with their affiliated agency, are listed below in alphabetical order. This list includes members of the broader research team, who are active participants on the Advisory Committee.

Amber Hermann, District Court Clerk's Office

Barbara Domer, Conference of Circuit Court Administrators

Brian Polkinghorn, Bosserman Center for Conflict Resolution, Salisbury University

Clifton Griffin, Graduate Studies and Research, Salisbury University

Connie Kratovil-Lavelle, Family Administration

Deborah Eisenberg, Center for Dispute Resolution, Francis Carey School of Law, University of Maryland

Diane Pawlowicz, Administrative Office of the Courts, Court Operations

Douglas Young, Institute for Governmental Science and Research, University of Maryland

Haleigh LaChance, Bosserman Center for Conflict Resolution, Salisbury University

Heather Fogg, Mediation and Conflict Resolution Office (MACRO)

Jamie Walter, District Court Clerk's Office

Jeanne Bilanin, Institute for Governmental Science and Research, University of Maryland

Jonathan Rosenthal, District Court ADR Office

Joy Keller, Administrative Office of the Courts, Court Operations

Julie Linkins, Mediation and Conflict Resolution Office (MACRO)

Nick White, Mediation and Conflict Resolution Office (MACRO)

Pamela Oritz, Access to Justice Commission

Rachel Whol, Mediation and Conflict Resolution Office (MACRO)

Robb Holt, Administrative Office of the Courts, Court Operations

Roberta Warnken, District Court Clerk's Office

Roger Wolf, Francis Carey School of Law, University of Maryland

Toby Guerin, Center for Dispute Resolution, Francis Carey School of Law, University of Maryland

Wendy Riley, Conference of Circuit Court Administrators